



# Statement of Accounts 2017 - 2018

The Chief Constable of North Yorkshire Police

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# NARRATIVE REPORT TO THE STATEMENT OF ACCOUNTS for the CHIEF CONSTABLE of NORTH YORKSHIRE

#### 1. Introduction

The purpose of this Narrative Report is to provide a concise and easily understandable effective guide to the most significant matters reported in the accounts. The Narrative Report provides a brief explanation of the Chief constable of North Yorkshire (CCNY) financial position and assists in the interpretation of the financial statements. It provides a commentary on the major influences affecting the income and expenditure and cash flow, and information on the financial needs and resources of CCNY. It gives an indication, in broad terms, of where CCNY's money comes from, what it is spent on and the services it delivers.

This is the seventh set of accounts prepared since the Police Reform and Social Responsibility Act 2011 (the Act) created two "corporation sole" bodies - the Police and Crime Commissioner for North Yorkshire (NYPCC) and the Chief Constable of North Yorkshire Police (CCNY).

The financial statements presented here represent accounts for Chief constable of North Yorkshire (CCNY). CCNY has been identified as a subsidiary of NYPCC for accounting purposes.

The accounts for the year ended 31 March 2018 are presented in the format laid down in "The Code of Practice on Local Authority Accounting in the United Kingdom" (the Code) issued by the Chartered Institute of Public Finance and Accountancy (CIPFA).

The statements included in the accounts are as follows:

Statement of Responsibilities for the Statement of Accounts
This explains both CCNY's and the Chief Finance Officer's responsibilities in respect of the Statement of Accounts.

# **Movement in Reserves Statement**

This Statement shows the movement from the start of the year to the end on the different reserves held by CCNY, analysed into usable reserves (i.e. those that can be applied to fund expenditure or reduce local taxation) and other unusable reserves. This statement shows how the movements in year of the CCNY's reserves are broken down between gains and losses incurred in accordance with generally accepted accounting practices and the statutory adjustments required to return to the amounts chargeable to taxpayers for the year. The Net Increase/Decrease line shows the statutory General Fund Balance movements in the year, following those adjustments.

# Comprehensive Income and Expenditure Statement (CIES)

This Statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Police and Crime Commissioners raise taxation to cover expenditure in accordance with regulations and this may be different from the accounting cost. The taxation position is shown in both the Expenditure and Funding Analysis (Note 2 to the Accounts) and the Movement in Reserves Statement.

#### **Balance Sheet**

The Balance Sheet shows the value as at the balance sheet date of the assets and liabilities recognised by the CCNY. The net assets of CCNY (assets less liabilities) are matched by the reserves held by CCNY. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that CCNY may use to provide services, subject to the need to maintain a prudent level of reserves (for example the General Reserve and the Insurance Reserve) and any statutory limitations on their use (for example the Capital Receipts Reserve may only be used to fund capital expenditure or repay debt). The second category of reserves is those that CCNY is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line "Adjustments between accounting basis and funding basis" (for example the Capital Adjustment Account).

#### **Cash Flow Statement**

The Cash Flow Statement shows the changes in cash and cash equivalents of CCNY during the reporting period. The statement shows how CCNY generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of CCNY are funded by way of taxation and grant income or from the recipients of services provided by CCNY. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to CCNY's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to CCNY.

### **Accounting Policies**

This explains the basis of the preparation of figures in the accounts. The accounts can only be properly appreciated if the policies that have been followed in dealing with material items are explained. Changes in policies from previous years have been clearly shown.

#### **Police Pension Fund Account**

This account summarises the income and expenditure related to the Police Pension Schemes. These statements are supported by various notes.

#### 2. Summary of Financial Year 2017/18: Revenue

CCNY incurred revenue expenditure during the year. Revenue expenditure is generally spent on items which are consumed within the financial year and is financed by NYPCC. Details of spend with forecast of outturn are reported throughout the year. There is a direct relationship between the spend of revenue in the year and the Comprehensive Income Expenditure Statement, however in the accounts a technical treatment is applied which makes a direct comparison to the in-year management position difficult. The summary that follows provides the detail on the outturn spend position compared to the budget. This gives a clearer assessment of performance in the year compared to the budget. The total net budget for the year was £117m, comprising expenditure budget of £126.8m and income of £9.8m.

During 2017/18 there was an unbudgeted overspend of £4.3m which has been funded by NYPCC.

CCNY position against the main budget headings is shown below:

**Table 1**The position against the main budget headings is shown below:

	Budget	Outturn	(Over)/ Under Spend
CCNY	£'000	£'000	£'000
Other income	(9,840)	(7,543)	(2,297)
Salary Costs	108,614	108,260	354
Other non Salary employee costs	1,398	2,308	(910)
Police Officers' III-Health Pensions paid by the Group	3,239	3,810	(571)
Premises costs	65	82	(17)
Supplies & Services	11,618	11,889	(271)
Transport	1,767	2,096	(329)
Financial Costs	123	361	(238)
Net Cost of Services	126,824	128,806	(1,982)
Subtotal Net Cost of Sevices	116,984	121,263	(4,279)
Sources of Finance: NYPCC	(116,984)	(121,263)	4,279
Surplus or (Deficit) on the provision of services	-	-	-

#### **Overall Position**

Her Majesty's Inspectorate of Constabulary and Fire and Rescue Services (HMICFRS) Police Effectiveness Efficiency and Legitimacy (PEEL) report for 2018 confirmed that North Yorkshire Police (NYP) is rated as "good" at keeping people safe and reducing crime. This rating encompassed individual ratings of "good" for investigating crime and reducing re-offending, protecting vulnerable people and tackling serious and organised crime.

The HMICFRS report also confirmed that, in some key areas, North Yorkshire Police is out-performing the average for police forces in England and Wales. In particular:

- North Yorkshire Police's rate for identifying suspects is 7% higher than the average
- The Force's rate for taking action on offences is 8% higher than the average
- Its rate for charging offenders is 5% higher than the average

This is the third time that NYP has been rated as good for keeping people safe and reducing crime and hitting the standard consistently means that the public can have full confidence in the service we provide.

The report acknowledges the investment made into mobile phone analysis, which plays such a big role in many investigations, and the partnership work with local councils and others that is helping us to be more proactive in protecting the most vulnerable people. Through our Community Safety Hubs and Street Triage services NYP are working closely with local authorities, healthcare providers and other partners on how we can deal effectively with repeat issues that place heavy demands on police time. Some positive results have already been seen, and there are further initiatives to come.

The report also mentions the positive action we are taking to support and safeguard victims of domestic abuse. The Force plans to push that even further, as more body-worn cameras are rolled out across the frontline, which will help gather evidence against offenders even when the victim is reluctant to press charges.

Our dedicated teams of officers, police staff, special constables and volunteers are working effectively to detect and deter criminality, manage offenders and prevent re-offending, as well as dealing with anti-social behaviour with a strong commitment to neighbourhood policing. This is reflected in the National Crime Figures.

CCNY has continued to engage in significant collaborative activities in order to drive efficiencies and improve service. Principal amongst these are the collaborations with the other Yorkshire and the Humber Forces, and Cleveland Police/Durham Constabulary through the Evolve initiative. Detail of the impact of these collaborations on the Statement of Accounts is provided in Note 10(b) to the Accounts. Other collaborations include investments into research projects with local universities, co-location arrangements with local partners such as the North Yorkshire County Council and North Yorkshire Fire and Rescue Service, and participation in national schemes such as the National Police Air Service.

Mental health is a frequent factor in many incidents that the police are called to and towards the end of 2017/18 Officers and Staff received mental health training developed through a partnership between the police, the University of York and Tees Esk and Wear Valleys NHS Foundation Trust. The purpose of this training was to increase awareness and identification of mental health vulnerabilities, improve the recording of incidents involving people with mental ill-health, enhance skills in communicating with people in mental distress, provide a clearer understanding of referral pathways into mental health services, and aid multi-agency working.

The relationship between young people and the police and online safety are just two of the priorities that North Yorkshire Police have pledged to tackle in a new Children and Young People strategy, launched in January. The strategy was developed on the back of recommendations made by the North Yorkshire Youth Commission, as well as the opinions of more than 1500 young people who took part in the Youth Commission's first "Big Conversation" - a piece of peer research into issues that affect children and young people across the county. As well as the relationship with the police and online safety, the other key issues addressed in the strategy include: how the police deal with young people with mental health problems, sexual abuse and child sexual exploitation, domestic abuse, drug and alcohol abuse, hate crime and missing young people and exploitation.

# The Chief Constable of North Yorkshire | Narrative Report 2017-18

The end of the year saw the start of the roll out of new tablets and smartphones equipped with specially-developed software to frontline officers and PCSOs as part of North Yorkshire Police's Operational Mobile Working (OMW) project. The new devices will save the average officer several hours per week through a combination of fewer return visits to the police station and making administrative processes quicker. As a result, it is also estimated that it could increase officer visibility by more than 10%.

Given the largely rural nature of the county, rural policing continues to be a focus of activity. This year NYP has played a key role in the publication of a new report which highlights the scale of dog attacks on livestock, and the challenges faced by Police Forces in supporting farmers to deal with the issue.

North Yorkshire has one of the largest road networks in the country, and roads policing activity has continued, making best use of the Force's safety camera van and Automatic Number Plate Technology investments, as well as equipment for the Community Speed Watch scheme.

# Other income

In total CCNY received £2,298k less in terms of Other Income than was expected based on the revised budget.

The recharges made for speed awareness courses were responsible for the greatest single underachievement of income. The recharges generated £2.1m less income than was forecast. This was in part as a result of a delay in the procurement of new vans which resulted in fewer than 12 Safety Camera Vans being deployed until the middle of December. In addition to this the safety camera vans generated course referrals at a slower rate than was forecast and the rate of offences detected per hour has also decreased. Although this has a negative impact on the income received, it is perhaps an indication that the vans are having a positive impact on driver behaviour in the force area.

Other significant under achievements include the income derived from Prosecution Costs - £190k. This is the second year in a row that the income from Prosecutions has been significantly below budget, this has been predominantly driven by staffing vacancies and workload elsewhere.

#### **Salary Costs**

Salary costs are the most significant element of the revenue budget and the outturn against these are shown in more detail below:

#### **Employee Costs**

Employee costs are the most significant element of the revenue budget and the outturn against these are shown in more detail below.

Table 2

	Budget	Outturn	(Over)/ Under Spend
CCNY	£'000	£'000	£'000
Police Salaries	71,405	71,103	302
PCSO Salaries	6,706	6,262	444
Staff Salaries	28,361	26,999	1,362
Leavers Costs	-	37	(37)
Overtime	2,142	3,859	(1,717)
Total Employee Costs	108,614	108,260	354

A breakdown of the number of employees of each gender, and the number of persons of each gender who are Senior Managers is provided in Note 8(e) to the Accounts.

#### **Police Salary related costs**

The 2017-18 Budget was based on having an average of 1,370 FTE Police Officers throughout the year, as the Force moved towards a target of 1,400 FTE Police Officers. There were 1,368 FTE Police Officers in place at the start of 2017/18 and 1,358 FTEs in place at the end of 2017/18, with the average number of Police Officers employed during 2017/18 1,342 FTEs

These additional 28 vacancies would generally be expected to result in an underspend of around £1,300k however the recruitment of 55 FTE fully trained transferees, instead of New Recruits, during 2016/17 had an impact on the overall average costs of PC's within the organisation, in comparison to previous forecasts. The knock on impact of this was not completely captured in the 2017/18 budgets.

These higher than expected average levels of pay, combined with a higher than expected mix of officers at temporarily higher ranks, to deliver specific operations and complete the Operational Mobile Working project had incurred costs that were not factored into the 2017/18 budget.

In addition to this, the higher than expected National Pay settlement for Police Officers created a pressure of between £300k and £350k in the year.

Police overtime has overspent by £1,542k. This overspend includes overtime of £311k incurred in the policing the protests arising from fracking activities in the County.

Included in the outturn is the mutual aid support provided to colleagues across the country in response to the terror attacks of May & June 2017 however this is fully offset by additional income received of £180k. The subsequent increased threat level from severe to critical resulted in the requirement to deploy firearms officers on extended shifts for a period of time which impacted upon overtime spend.

Project Servator was introduced in the summer in response to the terror attacks, aiming to provide a visible and covert police presence focusing on detecting and deterring crime and terrorist activities. Whilst the effects of this engagement have not yet reduced the overtime spend, this proactive method of policing should help to prevent overtime costs in the future through reacting to fewer incidents.

There have been no other significant operations within the year which have placed additional pressure on the overtime budget and the remaining overspend is due to officers providing rest day working cover and extended tours of duty. However mid-way through the year, as a result of the latest forecast position, operational demand analysis was published and Heads of Function were tasked with bringing the predicted overtime spend down by at least £500k by reviewing approval limits for rest day working and opting for more efficient methods of meeting demand. In the final 5 months of the year overtime spend has significantly reduced and is expected to be maintained at a level which will align to the 2018-19 budget moving forward.

# **PCSO Salary Related Costs**

The average number of PCSOs employed throughout 2017/18 was lower than budget which has resulted in an overall underspend of £444k. While some allowance was made for vacancies in the financial profiling the actual level of vacancies, which on average was 16 throughout 2017/18, was higher than expected.

The number of PCSOs in post at the end of 2017/18 was 196 FTEs, which is higher than the 182 FTEs at the start of the financial year.

# **Staff Related Costs**

The 2017-18 Budget was based on having an average of 908 FTE Staff throughout the year. The outturn for the 2017/18 financial year showed an average of 857 FTEs being employed - this higher than expected level of vacancies has resulted in an under spend in this area of £1,362k.

Staff overtime has also been incurred as a result of some of the vacancies, in particular in the Force Control Room which has seen an increase in 999 calls of 12% in the past 12 months. The recent approval of the FCR expansion business case aims to invest in staffing to meet the national and local targets for call answering, whilst also reducing the reliance upon overtime to cover the gaps.

# **Other Non Salary Employee Costs**

This underspend on staff costs has then been reduced by overspends on Agency staff, £615k, to fill some of these vacancies and overspends on overtime, £254k and leavers costs of £36k - resulting in an overall underspend on 'Staff Pay' of £457k.

A number of business critical vacant posts have been filled by Agency staff. These include civilian investigators recruited to fill some Police officer vacancies, with the costs of these posts being included in the staff costs figures. Other vacancies have been covered by additional overtime, contributing to the overall overspend.

# **Policy Injury Pension Costs**

Under the Police Pension Regulations the cost of injury pensions and adjustment for reduced pension contributions as a result of III Health retirements are not reimbursed by the Home Office and are met from Force budgets. The overspend in 2017/18 was £571k. This overspend is driven by 2 broad categories, the first is the award of over £300k of backdated injury and medical pension awards - some of which date back to 1995. These could not have been foreseen when the original budget was set.

The other area relates to decisions made during the year to retire Police Officers on the grounds of Injury or Medical reasons. The budget was based on 9 Medical Retirements during 2017/18 however 12 officers unfortunately needed to be retired during the financial year.

# **Supplies and Services**

There was an overspend of £271k in this area from the Force, before taking into account transfers to provisions and savings captured/intra group transfers of £238k, a contributing factor to this overspend was Operation Kingfisher and the requirement to purchase Mutual Aid, operational consumables/equipment and provide subsistence to those involved in Policing the operation - this has contributed to the force overspend by £233k.

# **Transport**

There was an overspend of £329k in this area, on an overall budget of £1,767k.

The vast majority of the overspend was as a result of 2 factors, the first was that the budget anticipated that during the year the Mobile Asset Utilisation Deployment System (MAUDS) and Mobile Working Projects would deliver transport savings by the more efficient utilisation of the Forces' assets. Whilst both projects are nearing completion no impact on savings has yet to be seen.

In addition to this, deploying force wide assets on the fracking operation resulted in unbudgeted costs being incurred on vehicle hire. While the aim was to minimise these by utilising hires to transport large groups of officers at a time, it has still incurred costs of £69k.

The overspend has been partly offset by an underspend on the National Police Air Service (NPAS). A change in the charging method also prevented further costs being incurred when the contract hours were exceeded.

# **Financial Costs**

It was necessary to transfer an unbudgeted amount of £361k to top up the Insurance Provisions (see Note 16).

# 3. Comprehensive Income and Expenditure Statement (CIES):

The figures for the year shown here can be reconciled to the CIES via the Movement on Reserves Statement. The technical treatment required means that the outturn presented in this Narrative Report and the movement on the General Fund Balances in the accounts are different. The Expenditure and Funding Analysis in Note 2 to the Accounts presents a reconciliation.

#### 4. Police and Crime Plan and Annual Report

The Police and Crime Commissioner produces a Police and Crime Plan which sets out the vision and priorities for policing and community safety in North Yorkshire, as well as the objectives and ambitions that the Chief Constable will be held to account against.

The plan sets out a shared vision for North Yorkshire's police service and charts our journey towards our destination. The Police and Crime Commissioner also produces an Annual Report on progress during the year against the Policing and Corporate Priorities, as set out in the Police and Crime Plan. The Annual Report is published as a separate document at the same time as the financial statements.

The priorities for North Yorkshire, as set out in the Police and Crime Plan for 2017 to 2021 (published in March 2017) are:

# Caring about the Vulnerable:

We will have an in-depth understanding of how we can best protect the most vulnerable people in our society and will invest in services, skills and partner relationships to deliver the best possible outcomes.

#### **Ambitious Collaboration:**

We will reach out to partners and drive innovation forward to enhance policing, public protection, community safety and local justice services.

# **Reinforcing Local Policing:**

We will equip our people with the technology, skills, capacity and personal support to prevent and tackle crime and reduce demand.

# **Enhancing the Customer Experience:**

We will embed an outward-facing perspective to guide all our endeavours, providing an exemplary service that exceeds expectations, whether that be in serving the public, shaping the organisation or working with colleagues and partners.

# 5. Pensions

As part of the terms and conditions of officers and employees, CCNY offers retirement benefits in accordance with national agreements and schemes and participates in a number of pension schemes and is detailed in Note 17.

- Two Local Government Pension Schemes (LGPS) for police staff, administered by North Yorkshire County Council. These are funded defined benefit schemes, meaning that CCNY and employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets;
- Three Police Pension Schemes for police officers. These are unfunded defined benefit schemes, meaning that there are no investment assets built up to meet the pension liabilities, but finance is only required to be raised to cover police pensions when the pensions are actually paid. Funding arrangements for the Police Pension Fund are detailed in the Police Pension Fund Accounts.

Although pension benefits will not actually be payable until employees retire, CCNY has a commitment to make the payments that needs to be disclosed at the time that employees earn their future entitlement and details are provided in Statement of Accounts Note 17. The liabilities show the underlying commitments that CCNY has in the long run to pay retirement benefits. The total liability has a substantial impact on the net worth of CCNY as recorded in the Balance Sheet and results in a negative overall balance. However, statutory arrangements for funding the deficit mean that the financial position of CCNY remains healthy.

# 6. Provisions and Contingencies

Details are provided in Statement of Accounts Notes 16 and 18.

#### 7. Impact of current economic climate and Medium Term Financial Plan (MTFP) Implications

The Chief Constable and the Police and Crime Commissioner have a shared vision that by 2021, North Yorkshire Police will be synonymous with exemplary service. To support North Yorkshire Police to achieve this we need to transform the organisation in order to invest more in essential services in line with public expectation and changing demand. This involves the design of a new operating model that will make North Yorkshire Police fit for the future.

The reason we are doing this work is that there are various pressures on our service that we need to tackle constructively. As well as sheer volume of demand, there are changes to the nature of that demand, and we need to make sure we are the right "shape" to deal with what the future brings. On top of this there are numerous national and local initiatives that we will need to adopt over the next few years. These initiatives could bring real benefits to our Force and our communities, but they will also bring changes to the way we operate. These need to be properly thought-through and implemented effectively.

For planning purposes the MTFP assumes that 'flat cash' overall police settlements will continue.

Based on current plans the level of Capital reserves and planned borrowing by the Groupis sufficient to fund the known investment plans of the organisation for the next 4 years.

# 8. Accounting Policies and Presentation of the Accounts

The accounting policies adopted in the preparation of the accounts are set out formally in the Accounting Policies which follow. There have not been any significant changes in Accounting Policies during 2017/18.

Under Sections 25 and 26 of the Local Audit and Accountability Act 2014 (the Act) interested parties and local government electors have the right to inspect CCNY's accounts and supporting documents, and to question the auditor, or make objections to the matters contained in them. The times at which the accounts are deposited for inspection are advertised on both the Commissioner's and the Chief Constable's websites.

Every effort has been made to ensure the accuracy of these accounts and compliance with accounting requirements.

The CCNY's external auditors are:

Mazars Salvus House Aykley Heads Durham DH1 5TS

Jane Palmer FCA

Chief Constable's Chief Finance Officer of North Yorkshire

Date: 26 July 2018

# STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

# The Responsibilities of the Chief Constable of North Yorkshire

- make arrangements for the proper administration of their financial affairs and to ensure that one of their officers has the responsibility for the administration of those affairs. In this Force, that officer is the Chief Constable's Chief Finance Officer;
- manage their affairs to secure economic, efficient and effective use of resources and safeguard its assets;
- approve the Statement of Accounts.

Lisa Winward

Tempoary Chief Constable of North Yorkshire

Date: 26 July 2018

# The Responsibilities of the Chief Constable's Chief Finance Officer

The Chief Finance Officer is responsible for the preparation of the Chief Constable's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this Statement of Accounts, the Chief Finance Officer has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent;
- complied with the Code of Practice.

The Chief Finance Officer has also:

- kept proper accounting records which were up to date;
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

#### Certificate by the Chief Constable's Chief Finance Officer

I certify that the Statement of Accounts has been prepared in accordance with proper accounting practice and presents a true and fair view of the financial position of the Chief Constable of North Yorkshire at 31 March 2018, and its income and expenditure for the year then ended.

Jane Palmer FCA

Chief Constable's Chief Finance Officer of North Yorkshire

Date: 26 July 2018

# **MOVEMENT IN RESERVES STATEMENT for the YEAR ENDED 31 March 2018**

		General Fund Balance	Total Usable Reserves	Total Unusable Reserves	<b>Total Reserves</b>
N	Note	£'000	£'000	£'000	£'000
Balance at 1 April 2016	_	-	-	(1,343,683)	(1,343,683)
Surplus/(deficit) on provision of services (accounting basis)		(53,929)	(53,929)	-	(53,929)
Other comprehensive income and expenditure		-	-	(261,593)	(261,593)
Total Comprehensive income and expenditure		(53,929)	(53,929)	(261,593)	(315,522)
Adjustments between accounting basis & funding basis under regulations	1	53,929	53,929	(53,929)	-
Intragroup transfers of net pension liabilities					_
Net increase/(decrease)		-	-	(315,522)	(315,522)
Balance at 31 March 2017		-	-	(1,659,205)	(1,659,205)
Surplus/(deficit) on provision of services (accounting basis)		(62,933)	(62,933)	-	(62,933)
Other comprehensive income and expenditure		-	-	51,941	51,941
Total Comprehensive income and expenditure		(62,933)	(62,933)	51,941	(10,992)
Adjustments between accounting basis & funding basis under regulations	1 _	62,933	62,933	(62,933)	-
Net increase/(decrease)	_	-	-	(10,992)	(10,992)
Balance at 31 March 2018		-	-	(1,670,197)	(1,670,197)

An analysis of Unusable Reserves is provided in Note 4 to the accounts.

# **COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT for the Year Ended 31 March 2018**

		2017/18	2016/17
		Income/	Income/
		Expenditure	Expenditure
	Note	£'000	£'000
Other Income		(7,543)	(5,778)
Salary Costs		132,925	117,957
Other non Salary employee costs		2,543	2,092
Police Injury Pension Costs		3,810	3,682
Premises Costs		4,563	4,520
Supplies and Services		20,130	17,128
Transport Costs		2,917	2,786
Financial Costs		12,348	7,805
Project Costs	_	5,049	3,352
Cost of Police Services		176,742	153,544
Non-Distributed Costs:			
* Past Service Costs	17	1,145	229
* Intragroup Funding	6	(158,668)	(147,079)
Net Cost of Services		19,219	6,694
Financing and Investment Income and Expenditure	7 _	43,714	47,235
(Surplus) or Deficit on the Provision of Services	_	62,933	53,929
Other Comprehensive Income and expenditure			
(Surplus) or deficit on remeasurments of defined benefit liability	4a	(51,941)	261,593
Other Comprehensive (Income) and Expenditure	_	(51,941)	261,593
Total Comprehensive (Income) and Expenditure	-	10,992	315,522

A comparison between expenditure funded by NYPCC and resources consumed in accordance with accepted accounting principles is provided in the Expenditure and Funding Analysis (Note 2)

# **BALANCE SHEET as at 31 March 2018**

	31 March 201	8 31 March 2017
No	te <b>£'00</b>	<b>0</b> £'000
Current Assets		
Inventories 1:	2 26	5 186
Short-term Debtors 1	3 17,13	3 15,155
Cash and Cash Equivalents 1-	41	6 16
Total Current Assets	17,41	4 15,357
Total Assets	17,41	4 15,357
Current Liabilities		
Short-term Creditors 1	5 (16,799	(14,480)
Short-term Provisions 1	6 (1,470	) (811)
Total Current Liabilities	(18,269	(15,291)
Long-Term Liabilities		
Long-term Provisions 1	6 (1,034	(1,205)
Pension Fund Liability 1	7 (1,668,308	(1,658,066)
Total Long-Term Liabilities	(1,669,342	(1,659,271)
Net Assets (Liabilities)	(1,670,197	(1,659,205)
Reserves		
Unusable Reserves		
Pensions Reserve	(1,668,308	(1,658,066)
Accumulated Absences Account 4	(1,889	) (1,139)
Total Unusable Reserves	(1,670,197	(1,659,205)
Total Reserves	(1,670,197	(1,659,205)

# **CASH FLOW STATEMENT for the YEAR ENDED 31 March 2018**

		2017/18	2016/17
	Note	£'000	£'000
Net deficit / (surplus) on the provision of services		62,933	53,929
Adjustments to net deficit / (surplus) on the provision of services for non-cash movements:			
(Increase) / decrease in provisions		(489)	309
Movement in pension liability		(62,183)	(54,292)
Increase / (decrease) in debtors		1,979	4,011
(Increase) / decrease in creditors		(2,319)	(3,978)
Increase / (decrease) in inventories		79	20
		(62,933)	(53,930)
Adjustments for items included in the net deficit / (surplus) on the provisions of services that are investing and financing activities:			
Net Cash Flows from Operating Activities		-	(1)
Net (increase) / decrease in cash and cash equivalents	_	-	(1)
Cash and cash equivalents at the beginning of the reporting period	14	16	15
Cash and cash equivalents at the end of the reporting period	14	16	16

# ACCOUNTING POLICIES for the YEAR ENDED 31 March 2018 for the CHIEF CONSTABLE of NORTH YORKSHIRE

# 1. General and Changes in Accounting Policy

These financial statements are prepared in accordance with the Accounts and Audit (England) Regulations 2011 and proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2017/18 (the Code) and the Service Reporting Code of Practice for Local Authorities 2017/18 (SeRCOP), supported by International Financial Reporting Standards (IFRS) and statutory guidance.

The accounts have been prepared on a going concern basis using a historical cost convention, modified by the revaluation of certain categories of non-current assets and financial instruments.

The principal accounting policies adopted are set out below.

# 2. Accounting Principles

#### **Balance Sheet**

All payments on behalf of the Group are made by NYPCC from the Police Fund and all income and funding is received by NYPCC. NYPCC has the responsibility for managing the financial relationships with third parties and has legal responsibilities for discharging the contractual terms and conditions of suppliers.

Based on the statutory powers and responsibilities as designated by the Act, and the local agreements and practice in place, and taking account of the guidance included in the Code, it has been determined that substantially all the assets and reserves of the Group are recognised on the NYPCC Balance Sheet. Each individual entity balance sheet includes the assets and liabilities arising from transactions included in the relevant CIES.

# Comprehensive Income and Expenditure Statement (CIES)

Under the Act, CCNY is responsible to NYPCC for the day to day provision of policing functions, including the direction and control of police officers. Staff providing Corporate Support Services (comprising Information Communications and Technology, Estates, Transport and Logistics, Corporate Communications, Legal Services and Finance) are under the direction and control of NYPCC.

Expenditure related to the provision of policing services by officers and staff under the direction and control of CCNY appears in the CCNY CIES. Expenditure related to the provision of Corporate Support Services appears in the NYPCC single entity CIES, and is then recharged to CCNY, so that all of the cost of Police Services appears in the CCNY CIES. The cost of Police Services is funded by a recharge to NYPCC.

# **Intra-Group Charges**

NYPCC makes charges to CCNY:

- for the use of Long-Term Assets, equivalent to the debits made to the NYPCC CIES for the impairment, depreciation, amortisation and revaluation of the assets;
- for the provision of Corporate Support Services.

CCNY makes charges to NYPCC:

• for the cost of policing services.

# 3. New International Accounting Standards Adopted for the first time in this Financial Period

There are no amendments to the International Financial Reporting ("IFRS") Standards and International Accounting Standards ("IAS") that apply to these accounts for the first time.

#### 4. Accruals Basis for Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Supplies are recorded as expenditure when they are consumed;
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made;
- Where expenditure has been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where it is doubtful that debts will be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

#### 5. Grants and Contributions

Whether paid on account, by instalments or in arrears, third party contributions are recognised as income when there is reasonable assurance that:

- the conditions attached to the payments will be complied with; and
- · that the contributions will be received.

Amounts recognised as due are not credited to the CIES until conditions attached to the contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the contribution is credited to the relevant service line in the CIES.

#### Police Pension Top-Up Grant

The top-up grant receivable from NYPCC in respect of the Police Pension Fund is credited to the Police Pension Fund Accounts and does not appear in the CCNY CIES. This treatment is in line with the requirements of the Police Pension Fund Regulations 2007 (SI 1932/2007) (updated by SI 1887/2008).

# 6. Employee Benefits

# Short-Term Employee Benefits

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include wages and salaries, annual leave, flexitime, time-off in-lieu and re-rostered rest days and are recognised as an expense for services in the year in which employees render service. An accrual is made for the costs earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to the relevant service line in the CIES and then reversed out through the Movement in Reserves Statement.

# **Termination Benefits**

Termination benefits are amounts payable as a result of a decision to terminate an employee's employment before the normal retirement date, or an employee's decision to accept voluntary redundancy, and are charged on an accruals basis to the relevant service or, where applicable, to the Non-Distributed Costs line in the CIES when there is a demonstrable commitment to the termination of the employment of an employee or group of employees or to the making of an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund Balance to be charged with the amount payable to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end.

#### **Retirement Benefits**

Officers and staff participate in pension schemes, with separate schemes for police officers and for police staff. All schemes provide members with defined benefits (retirement lump sums and pensions) related to pay and service.

The main aspects of these pension schemes are:

- (a) The attributable assets of each scheme are included in the Balance Sheet at fair value;
- (b) The attributable liabilities of each scheme are measured on an actuarial basis using the projected unit credit method i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates etc. and projections of earnings for current employees;
- (c) Scheme liabilities are discounted at a rate that is determined by reference to market yields at the end of the reporting period on high quality corporate bonds;
- (d) The surplus/deficit in each scheme is the excess/shortfall of the fair value of assets in the scheme over/below the present value of the scheme liabilities;
- (e) The change in the net pensions liability for each scheme is analysed into seven components:
  - Current service cost the increase in liabilities as a result of years of service earned this year. The current service cost is stated net of employees' contributions, so as to reflect the part of the total pensions liabilities that are to be funded by CCNY allocated in the CIES to the services for which the employees worked;
  - Past service costs the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years debited to the Surplus or Deficit on the Provision of Services in the CIES as part of Non-Distributed Costs;
  - Net interest on the defined benefit liability the change during the year in the net defined benefit liability or asset that arises from the passage of time debited to the Financing and Investment Income and Expenditure line in the CIES;
  - Return on assets the annual investment return on the fund assets attributable to CCNY, based on an average of the expected long-term return (excluding any amounts included in the Net interest on the defined benefit liability) charged to the Pensions Reserve as Other Comprehensive Income and Expenditure;
  - Gains or losses on settlements or curtailments the result of actions to relieve CCNY of liabilities or events that reduce the expected future service or accrual of benefits of employees debited or credited to the Surplus or Deficit on the Provision of Services in the CIES as part of Non-Distributed Costs;
  - Actuarial gains/losses changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions debited to the Pensions Reserve;
  - Contributions paid to the fund cash paid as employer's contributions to the pension fund in settlement of liabilities not accounted for as an expense.

Statutory provisions require the General Fund Balance to be charged with the amount payable to the pension funds or directly to pensioners in the year, not the amount calculated in accordance with relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension funds and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

A separate statement of Police Pension Fund Accounts is prepared to reflect the transactions in respect of funding for the Police Pension Schemes.

# 7. Value Added Tax (VAT)

Income and expenditure excludes any amounts related to recoverable VAT. All VAT collected is payable by NYPCC to HM Revenue and Customs and the majority of VAT paid is recoverable.

# 8. Overheads and Support Services

The costs of overheads and support services are charged to those services that benefit from the supply or service in accordance with the costing principles of the CIPFA Service Reporting Code of Practice for Local Authorities ("SeRCOP"). The total absorption costing principle is used - the full cost of overheads and support services are shared between users in proportion to the benefits received, with the exception of:

Non-Distributed Costs - the cost of discretionary pension benefits awarded to employees retiring early.

This cost category is defined in SeRCOP.

#### 9. Segmental Reporting

Decisions about resource allocation within CCNY are made using internal management reports which show net expenditure on a segmental basis, using methiodologies which in some cases are different from the accounting policies in the financial statements. The cost of retirement benefits is based on payment of employers pensions contributions rather than the current service cost of benefits accrued during the year. Segment information in these financial statements is based on CCNY's internal management reporting.

Internal management reporting does not include information on segment assets or liabilities and, accordingly, information on segment assets and liabilities has not been included in the notes to the acounts.

# 10. Jointly Controlled Operations - Regional Working

CCNY engages in collaborative working in partnership with the other Yorkshire and the Humber forces (YATH) to deliver a number of specific services on a regional basis. The governance for this regional programme of activity is via a Regional Collaboration Board, constituted in accordance with the Heads of Agreement.

The YATH regional programme is a lead force model and each lead force is responsible for the financial administration of the programme they lead.

The participating Forces use their own resources to undertake this venture and the accounting arrangements for regional working are to account for this as a Joint Arrangement Not an Entity (JANE) in line with CIPFA guidance:

• Each participant accounts for the assets it controls, the liabilities it incurs, the expenses that it incurs and the income receivable in relation to amounts re-charged to the venture.

The Group also engages in collaborative working in partnership with Cleveland and Durham forces for Specialist Operational Services (Evolve). The governance for this programme is via a Joint Governance Board constituted of Police and Crime Commissioners plus other officers of the participating forces in accordance with the section 22a agreement.

#### 11. Charges for the Long-Term Use of Assets

Long-term assets are assets that have physical substance and are held for use in the provision of services, and that are expected to be used during more than one financial year.

Based on the statutory powers and responsibilities as designated by the Act, and the local agreements and practice in place, and taking account of the guidance included in the Code, it has been determined that all the Long-Term Assets are recognised on the NYPCC Balance Sheet.

NYPCC makes a charge to CCNY for the use of Long-Term Assets. This charge is equivalent to the debits made to NYPCC CIES for the impairment, depreciation, amortisation and revaluation of the assets.

#### 12. Inventories

Inventories are included in the Balance Sheet at average prices. Obsolete and slow moving items are written off during the year and reduce the value of inventories shown in the Balance Sheet.

This treatment differs from the requirements of the Code, which requires stocks to be shown at the lower of cost and net realisable value. It is considered that this difference in treatment does not have a material effect on the accounts.

All inventories comprise supplies that are intended for use in the provision of services.

#### 13. Debtors

Debtors are recognised and measured at the fair value of the consideration receivable when the Revenue has been recognised.

Where consideration is paid in advance of the receipt of goods or services or other benefit, a debtor is recognised in respect of the payment in advance.

In most cases, the consideration receivable is in the form of cash or cash equivalents and the amount of revenue is the amount receivable. However if payment is on deferred terms, the consideration receivable is recognised initially at the cash price equivalent. The difference between this amount and the total payments is recognised as interest revenue in Surplus or Deficit on the Provision of Services in the CIES. Short duration receivables with no interest rate are measured at the original invoice amount where the effect of discounting is immaterial.

There is no difference between the delivery and payment dates for non-contractual, non-exchange transactions (e.g. revenue from precepts) and therefore these transactions are always measured at the full amount receivable.

A provision for impairment of debtors is established when there is evidence that all the amounts due will not be able to be collected.

The amount of the provision is based on the best estimate of the likelihood of the recoverable amount. The carrying amount of the asset is reduced through the use of a doubtful debt provision account and the amount of the loss is recognised in the CIES within Cost of Services. When a debtor amount is uncollectable, it is written off against the doubtful debt provision account. Any subsequent recovery of amounts previously written off are credited to the CIES.

#### 14. Cash and Cash Equivalents

Cash and Cash Equivalents include cash-in-hand and deposits that are repayable on demand. Cash equivalents are defined as deposits which:

- are repayable on demand or maturing within three months of the date of acquisition;
- are readily convertible to known amounts of cash; and
- are not subject to a significant risk of change in value.

# 15. Creditors

Creditors are recognised and measured at the fair value of the consideration payable when the ordered goods or services have been received.

In most cases, the consideration payable is in the form of cash or cash equivalents and the amount of the expense is the amount payable. However if payment is on deferred terms, the consideration payable is recognised initially at the cash price equivalent. The difference between this amount and the total payment is recognised as interest expense in Surplus or Deficit on the Provision of Services in the CIES. Short duration payables with no interest rate are measured at the original invoice amount where the effect of discounting is immaterial.

There is no difference between the delivery and payment dates for non-contractual, non-exchange transactions (e.g. expense relating to council tax and general rates) and therefore these transactions are always measured at the full amount payable.

Where consideration is received in respect of revenue, but the revenue does not meet the criteria for recognition of revenue, a creditor is recognised in respect of the receipt in advance.

#### 16. Financial Instruments

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another. The term financial instrument covers both financial assets and financial liabilities and includes both the most straightforward financial instruments (e.g. trade payables and receivables) and the most complex such as equity instruments.

Typical financial instruments are trade payables and trade receivables, borrowings, bank deposits and investments.

#### Financial Liabilities

Financial liabilities are initially measured at fair value and carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the CIES for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts the estimated future cash payments over the life of the instrument to the amount at which it was initially recognised. This means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the CIES is the amount payable for the year according to the loan agreement.

CCNY has not given any financial guarantees.

CCNY has not had any gains or losses on the repurchase or early settlement of borrowing, nor any premiums or discounts on financial liabilities.

# Financial Assets

Financial assets are classified into two types:

- loans and receivables assets that have fixed or determinable payments but are not quoted in an active market;
- available-for-sale assets assets that have a quoted market price and/or do not have fixed or determinable payments. The Group does not hold any available-for-sale assets.

# Loans and Receivables

Loans and receivables are recognised when CCNY becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and carried at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line of the CIES for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. This means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the CIES is the amount receivable for the year in the loan agreement.

#### **Immaterial Transaction Costs**

Immaterial transaction costs that the Code would usually require to be applied to adjust a financial instrument's initial carrying amount are written off immediately to Surplus or Deficit on the Provision of Services line in the CIES.

CCNY has not made any soft loans and no assets have been identified as impaired. There have not been any gains or losses arising on the de-recognition of a Financial Asset.

CCNY has not transferred any financial assets.

#### **Compliance**

In compliance with CIPFA guidance, CCNY has:

- Adopted CIPFA's Treasury Management in the Public Services: Code of Practice.
- Set treasury management indicators to control key financial instrument risks in accordance with CIPFA's Prudential Code.

# 17. Provisions, Contingent Liabilities and Contingent Assets

#### **Provisions**

Provisions are made where an event has taken place that gives rise to an obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation but where the timing of the transfer is uncertain.

Provisions are charged to the appropriate service line in the CIES in the year CCNY becomes aware of the obligation and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation. When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year and where it becomes more likely than not that a transfer of economic benefits will not now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service in the CIES.

Where some or all of the payment required to settle a provision is expected to be met by another party (e.g. from an insurance claim), this is only recognised as income if it is virtually certain that reimbursement will be received if the obligation is settled.

# **Contingent Liabilities**

A contingent liability arises where an event has taken place that gives rise to a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of CCNY. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but are disclosed in a note to the accounts.

# **Contingent Assets**

A contingent asset arises where an event has taken place that gives rise to a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of CCNY.

Contingent assets are not recognised in the Balance Sheet but are disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

### 18. Leasing

Leases are classified as finance leases when the terms of the lease transfer substantially all the risks and rewards of ownership from the lessor to the lessee. Leases that do not meet the definition of finance leases are accounted for as operating leases.

CCNY does not have any finance leases.

#### **Operating Leases**

Rentals payable under operating leases are charged to the CIES on a straight-line basis over the term of the relevant lease, even where this does not match the pattern of payments.

Benefits receivable as an incentive to enter into an operating lease are included within deferred income and recognised in the CIES on a straight-line basis over the lease term.

#### 19. Events after the Balance Sheet Date

Events after the balance sheet date are those events, favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. There are two types of events:

- Adjusting events are those that provide evidence of conditions that existed at the end of the reporting period. Where any adjusting events are found, amounts recognised in the Statement of Accounts are updated to reflect those adjusting events;
- Non-adjusting events are those that are indicative of conditions that arose after the reporting period. The Statement of Accounts is not updated for non-adjusting events, but where material, disclosure is made in the notes of the nature and estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

# 20. Exceptional Items and Prior Period Adjustments

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the CIES or in the Notes to the Accounts, depending on how significant the items are to an understanding of the financial performance.

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or when the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

# 21. Critical Accounting Estimates and Judgements

In applying the Accounting Policies, the CCNY has had to make certain judgements about complex transactions or those involving uncertainty about future events.

The following critical judgements have been made in the Statement of Accounts:

# Future government funding

There is a high degree of uncertainty about future levels of funding for police services. However it has been determined that this uncertainty is not sufficient to provide an indication that the assets might be impaired as a result of a need to close facilities and/or reduce levels of service provision.

#### Accounting principles

As set out in Accounting Policy 2, it has been determined that substantially all the assets and reserves of the Group are recognised on the NYPCC Balance Sheet.

#### 22. Assumptions Made about the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures based on assumptions about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Balance Sheet at 31 March 2018 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

#### **Pensions Liability**

Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. Firms of consulting actuaries are engaged to provide expert advice about the assumptions to be applied.

The actuaries have provided the following sensitivity information:

Impact on Defined Benefit Obligations	Change in Assumption		
	LGPS	Police Pension Schemes	
Longevity (increase or decrease by 1 year)	£5.6m	£40.0m	
Rate of increase in salaries (increase or decrease by 0.1%)	£1.1m	£3.8m	
Rate of increase in pensions (increase or decrease by 0.1%)	£3.8m	£26.0m	
Rate for discounting scheme liabilities (increase or decrease by 0.1%)	£4.8m	£32.6m	

#### **Provisions**

A provision has been made for the settlement of ongoing claims not covered by insurers, based on claims received, historical experience of claims not received at the balance sheet date and estimated settlement values, and makes a charge to CCNY to recover any increase required in the year.

An increase over the forthcoming year of 10% in either the number of claims or the estimated average settlement would have the effect of adding £194k to the provision needed.

Due to the nature of the claims experience it is difficult to make a dependable assessment of the window during which particular litigation might determine, and consequently when any cost may be incurred.

A change of 10% between long-term and current provisions would result in a change of £90k between current liabilities and long-term liabilities.

#### **Employee Benefits**

An accrual has been made for employee benefits outstanding at the year end, comprising flexitime, annual leave and re-rostered rest days. The accrual is estimated based on returns from each department and data captured from the Resource Management system.

Approximately 70% of the accrual (£1.3m) relates to rest days in lieu (RDIL). An increase or decrease of 5% in the number of RDIL owed would change the accrual by £66k.

#### 23. Accounting Standards that have been issued but have not yet been adopted

The following standards have been issued but have not yet been adopted at 31 March 2018: Both will come into effect for the 2018/19 accounts. Early adoption is not permitted under the code.

#### **IAS 9 - Financial Instruments**

CIPFA/LASAAC consider that there is a possibility that the changes introduced by the standard will have a timing and budgetary impact, depending on the individal circumstances of the Group, and are seeking to understand the practical implications before confirming the impact on the Code for 2018/19.

#### IFRS 15 - Revenue from Contracts with Customers

The core principle in the IFRS 15 is the recognition of revenue to depict the transfer of promised goods or services to the service recipient or customer in an ammount that reflects the consideration to which the Group expects to be entitled in exchange for those goods or services.CIPFA/LASAAC consider that the recognition of revenue has rarely been a complex issue. However, for the more complicated transactions, IFRS 15 will require that professional judgement is made.

CIPFA/LASAAC consider the additional disclosures for revenue from contracts with service recipients should only be included in the financial statements if the information relating to the disclosure is material and are seeking to understand the potential impact of the standard and the substantial new disclosure requirements on resources and financial statements before confirming the impact on the Code for 2018/19.

# NOTES to the ACCOUNTS for the CHIEF CONSTABLE of NORTH YORKSHIRE

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# 1. Supplementary information to the Movement in Reserves Statement

Analysis of adjustments between accounting basis and funding basis under regulations:

Current year	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied Account	Total Usable Reserves	Total Unusable Reserves	Total Reserves
Adjustments to the Revenue Resources:	£'000	£'000	£'000	£'000	£'000	£'000
Amounts by which Income and expenditure included in the Comprehensive Income and expenditure Statement are different from revenue for the year calculated in accordance with statutory requirements:						
* Pensions costs (transferred to or from the pensions Reserve)	62,183	-	-	62,183	(62,183)	-
* Holiday pay etc transferred to or from the Accumulated Absence Adjustment Reserve	750	-	-	750	(750)	_
Total Adjustments to revenue Resources	62,933	-	-	62,933	(62,933)	_
Prior Year	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied Account	Total Usable Reserves	Total Unusable Reserves	Total Reserves
Adjustments to the Revenue Resources:	£'000	£'000	£'000	£'000	£'000	£'000
Amounts by which Income and expenditure included in the Comprehensive Income and expenditure Statement are different from revenue for the year calculated in accordance with statutory requirements:						
* Pensions costs (transferred to or from the Pensions Reserve)	54,292	-	-	54,292	(54,292)	-
* Holiday pay etc transferred to or from the Accumulated Absence Adjustment Reserve	(363)	-	-	(363)	363	_
Total Adjustments to Revenue Resources	53,929			53,929	(53,929)	

# 2. Expenditure and Funding Analysis

The Expenditure and Funding Analysis shows how annual expenditure is used and funded from resources (government grants and precept) by CCNY in comparison with those resources consumed or earned in accordance with generally accepted accounting practices. It shows how this expenditure is allocated for decision making processes. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

Current Year	Net Expenditure chargeable to the General Fund	Adjustments between the Funding and Accounting Basis	Net Expenditure in the Comprehensive Incone and Expenditure Statement
	£'000	£'000	£'000
Other Income	(7,543)	-	(7,543)
Salary Costs	108,260	24,665	132,925
Other non Salary employee costs	2,308	235	2,543
Police Injury Pension Costs	3,810	-	3,810
Premises Costs	82	4,481	4,563
Supplies & Services	11,889	8,241	20,130
Transport Costs	2,096	821	2,917
Financial Costs	361	11,987	12,348
Project Costs	<u>-</u>	5,049	5,049
Cost of Police Services	121,263	55,479	176,742
Non Distributed Costs	-	1,145	1,145
Intragroup Funding	(121,263)	(37,405)	(158,668)
Net Costs of Services	-	19,219	19,219
Financing and Investment Income and Expenditure	-	43,714	43,714
Surplus or Deficit on the provision of services	-	62,933	62,933
Adjustments between accounting and funding arrangments under statute		-	

Details of the main adjustments between the funding and accounting basis are set out in Note 3

# 2. Expenditure and Funding Analysis

Prior Year	Net Expenditure chargeable to the General Fund	Adjustments between the Funding and Accounting Basis	Net Expenditure in the Comprehensive Income and Expenditure Statement
	£'000	£'000	£'000
Other Income	(5,778)	-	(5,778)
Salary Costs	105,914	12,740	118,654
Other non Salary employee costs	1,165	230	1,395
Police Injury Pension Costs	3,682	-	3,682
Premises Costs	64	4,456	4,520
Supplies & Services	9,848	7,280	17,128
Transport Costs	1,971	815	2,786
Financial Costs	372	7,433	7,805
Project Costs	-	3,352	3,352
Cost of Police Services	117,238	36,306	153,544
Non Distributed Costs	-	229	229
Intragroup Funding	(117,238)	(29,841)	(147,079)
Net Costs of Services	-	6,694	6,694
Financing and Investment Income and Expenditure	-	47,235	47,235
Surplus or Deficit on the provision of services	-	53,929	53,929
Adjustment between accounting and funding arrangements under statute		53,929	

Details of the main adjustments between the funding and accounting basis are set out in Note 3

# 3. Supplementary Information to the Expenditure and Funding Analysis

This note provides details of the main adjustments to Net Expenditure Chargeable to the General Fund to arrive at the amounts in the Comprehensive Income and Expenditure Statement. The relevant transfers between reserves are explained in the Movement in Reserves Statement.

# Net change for the Pensions Adjustments:

This column removes employer pension contributions made from the Net Cost of Services and replaces with current and past service costs. It also adds the net Interest on the defined benefit liability to Financing and Investment Income and Expenditure. Most of the entries in this column come from the Pension Reserve (see note 4(a))

# Other Differences:

This column adjusts Taxation and Non Specific Grant Income for the timing differences between the charge under statutory regulations to council taxpayers and the income recognised in the accounts under generally accepted accounting principles. This difference will be brought forward in future Surplus or Deficits in the Collection Fund.

	Net change for the	Other	Total
Current Year	Pensions		Adjustments
	Adjustments	Differences	Aujustinents
	£,000	£'000	£'000
Other Income	-	-	-
Salary Costs	17,324	7,341	24,665
Other non Salary employee costs	-	235	235
Police Injury Pension Costs	-	-	-
Premises Costs	-	4,481	4,481
Supplies & Services	-	8,241	8,241
Transport Costs	-	821	821
Financial Costs	-	11,987	11,987
Project Costs	-	5,049	5,049
Cost of Police Services	17,324	38,155	55,479
Non Distributed Costs	1,145	-	1,145
Intragroup Funding	-	(37,405)	(37,405)
Net Costs of Services	18,469	750	19,219
Financing and Investment Income and Expenditure	43,714	-	43,714
Surplus or Deficit on the provision of services	62,183	750	62,933

# 3. Supplementary Information to the Expenditure and Funding Analysis

	for the	Other	Total
Prior Year	Pensions		Adjustments
	Adjustments		
	£,000	£'000	£'000
Other Income	-	-	-
Salary Costs	6,828	5,912	12,740
Other non Salary employee costs	-	230	230
Police Injury Pension Costs	-	-	-
Premises Costs	-	4,456	4,456
Supplies & Services	-	7,280	7,280
Transport Costs	-	815	815
Financial Costs	-	7,433	7,433
Project Costs	-	3,352	3,352
Cost of Police Services	6,828	29,478	36,306
Non Distributed Costs	229	-	229
Intragroup Funding	-	(29,841)	(29,841)
Net Costs of Services	7,057	(363)	6,694
Financing and Investment Income and Expenditure	47,235	-	47,235
Surplus or Deficit on the provision of services	54,292	(363)	53,929

# 4. Unusable Reserves

	\$	31 March 2018	31 March 2017
	Note	£'000	£'000
Pensions Reserve	4a	(1,668,308)	(1,658,066)
Accumulated Absences Account	4b	(1,889)	(1,139)
Total Unusable Reserves	_	(1,670,197)	(1,659,205)

# 4 (a) Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. CCNY accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement (CIES) as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as CCNY makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources CCNY has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

The Chief Constable of North Yorkshire   Notes to the Accounts 2017-18		
	2017/18	2016/17
	£'000	£'000
Balance at 1 April	(1,658,066)	(1,342,181)
Remeasurements of pension assets and liabilities	51,941	(261,593)
Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	(79,415)	(71,552)
Employer's pension contributions and direct payments to pensioners payable in the year	17,232	17,260
Balance at 31 March	(1,668,308)	(1,658,066)

# 4 (b) Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

	2017/18	2016/17
	£'000	£'000
Balance at 1 April	(1,139)	(1,502)
Settlement or cancellation of accrual made at the end of the preceding year	1,139	1,502
Amounts accrued at the end of the current year	(1,889)	(1,139)
Amounts by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(750)	363
Balance at 31 March	(1,889)	(1,139)

# 5. Leases

CCNY leases a number of properties, which have been accounted for as operating leases. The total rentals payable in 2017/18 were £22k (2016/17 £22k).

# **Committments under Operating Leases**

At the balance sheet date CCNY was committed to making total payments of £22k (2016/17 £22k) under operating leases.

		Later than one				
		Not later than	year and not	Later than 5	Total	
		one year	later than 5	years	Commitments	
			years			
		£'000	£'000	£'000	£'000	
2018	Land and Buildings	22	-	-	22	
	Plant and Equipment		-	-	_	
	Total	22	-	-	22	
2017	Land and Buildings	22	-	-	22	
	Plant and Equipment		-	-	_	
	Total	22	-	-	22	

The Chief Constable of North Yorkshire   Notes to the Accounts 2017-1	8			
6. Intragroup Funding		20	17/18	2016/17
			£'000	£'000
Charges from NYPCC to CCNY				
Charged to appropriate headings as part of Cost of Police Serv	ices			
Amounts equivalent to:				
<ul> <li>amounts charged to Income &amp; Expenditure by NYPCC for Prop and Equipment</li> </ul>	erty, Plant	1	.1,664	7,100
- interest charge on finance leases			162	84
- charges to CCNY for Corporate Support Services		2	5,599	22,675
		3	7,425	29,859
Charges from CCNY to NYPCC				
Credited to the same headings as the costs they are recharging	g, as part of	Cost of Police	Services	
- amounts to be transferred to reserves			-	_
- Democratic Core costs			18	18
Credited to Net Cost of Services				
- funding provided by NYPCC		15	8,668	147,079
		15	8,686	147,097
7. Financing and Investment Income and Expenditure				
<u> </u>				
2017/18 2017/18	2017/18	2016/17	2016/17	2016/17

	2017/18	2017/18	2017/18	2016/17	2016/17	2016/17
	Expenditure	Income	Total	Expenditure	Income	Total
	£'000	£'000	£'000	£'000	£'000	£'000
Net Pensions interest cost (Note 17)	43,714	-	43,714	47,235	-	47,235
Total	43,714	-	43,714	47,235	-	47,235

#### 8. Remuneration Report

# 8 (a) Remuneration of Senior Officers

In setting the condition of service of Senior Officers the Chief Constable has regard to the following factors:

- the need to recruit, retain and motivate suitably qualified people to carry out their different responsibilities;
- regional/local variations in labour markets and their effects on the recruitment and retention of staff;
- differences in terms and conditions of employment between the public and private sector and taking account of relative job security and value of benefits in kind;
- changes in national pay systems, including flexibility and the reward of success, and job weight in differentiating the remuneration of particular posts;
- the relevant legal obligations, including anti-discrimination legislation regarding age, gender, race, sexual orientation, religion and belief and disability.

Total remuneration of senior police officers comprises elements that are set centrally for all police forces in the UK and other elements that are set locally. Pay elements that are set centrally include base salary, accommodation allowances and pension benefits. Centrally-set elements for serving police officers are determined in accordance with the Police Regulations 2003 (as amended).

For the purposes of this report the senior officers of CCNY comprised the following personnel during the year:

Chief Constable \*

Deputy Chief Constable \*

Assistant Chief Constables \*

Chief Constable's Chief Finance Officer

Where applicable disclosures are also provided for employees who have fulfilled the above roles on a temporary or acting basis.

Total	676	857
Post-employment benefits	87	132
Salaries and short-term benefits	589	725
	£'000	£'000
	2017/18	2016/17

# 8 (b) Remuneration of other employees

Levels of pay for other employees are determined in accordance with the following:

- Police officer remuneration is determined in accordance with the Police Regulations 2003 (as amended);
- Remuneration of support staff is agreed by the Police Support Staff Council.

<sup>\*</sup> serving police officers.

#### 8 (c) Remuneration entitlements of Senior Officers

#### Salary

Basic salary for serving police officers is determined and approved by the Secretary of State for the Home Office each year. Salaries are set for all police officers of all ranks up to and including Chief Constables. Pay reviews are carried out each year and any increases are applicable from 1 September. Pay reviews for other senior officers are agreed with the Police Support Staff Council. Any increases are usually applicable from 1 September.

# **Other Allowances and Benefits**

Other allowances and benefits include allowances and expenses paid, in addition to basic salary, that are chargeable to UK income tax. They comprise the following:

- (a) Accommodation allowance;
- (b) Car available for private use or car allowance paid as additional salary;

Accommodation allowances are a historic payment and were paid to police officers who resided in their own accommodation as opposed to Police Houses. They are not paid to any police officers joining the Force after April 1995, other than those that may be transferred from other Forces and who are already in receipt of accommodation allowances.

#### **Allowances**

For the purposes of the disclosures that follow, amounts disclosed as allowances are those that are included with salary.

The Commissioner and the Chief Constable are committed to ensuring that Chief Officer remuneration terms are clear and lawful and that public policy standards are met.

# Benefits in Kind

Benefits in kind include the estimated value of any benefits that are provided to senior officers in forms other than cash. During the year benefits in kind included the cash equivalents of cars provided to senior officers as disclosed to HM Revenue and Customs on form P11D. Benefits in kind do not include business use of private vehicles.

# **Pension Benefits**

The Group makes pension contributions on behalf of Senior Officers and staff who are members of pension schemes. Employers contributions are at the same rates for all members of the schemes, irrespective of rank or salary, and are determined by the Actuaries. During 2017/18 the rates were 24.2% for the Police Pension Schemes (2016/17 24.2%) and 11.9% for the Local Government Pension Schemes (2016/17 11.9%).

The pension figure included in the disclosures below represents the value of the employer's pension contribution to the senior officer's pension pot, in whichever scheme he/she is a member.

# **Police Officers**

Those members of the Senior Officer team who are also serving police officers are eligible to join the Police Pension Scheme. During 2017/18 all senior officers who elected to join were members of the Police Pension Scheme 1987. Some senior officers ceased to be members of the scheme during 2017/18. The scheme is a defined benefit scheme, providing pension benefits linked to final salary. The scheme is a 40/60ths scheme, with a full pension payable under the scheme after 30 years service. The maximum pension payable is 40/60ths of salary. The accrual rate for the scheme is 1/60th of salary for each year worked for the first 20 years service and 2/60ths for each year for the following 10 years and nil thereafter. At retirement members may opt to give up (commute) part of their pension entitlement in return for a lump sum cash payment.

Senior Officers' contributions are currently at the rate of 15.05% of pensionable salary. (See Police Pension Fund Account and Note 17 for further information on the Police Pension schemes).

#### **Other Senior Officers**

Those members of the Senior Officer team who are not serving police officers are eligible to participate in the Local Government Pension Scheme ("LGPS"). During 2017/18 all eligible Senior Officers were members of the scheme. The scheme is a defined benefit scheme, providing pension benefits linked to salary. The scheme provides for an accrual rate of 1/60th of salary for each year of service up to 31 March 2014. There after the accrual rate is 1/49th. There is no time limit to the amount of service that can be built up but benefits must be taken by age 75. At retirement members may opt to give up (commute) part of their pension entitlement in return for a lump sum cash payment.

Senior Officers' contributions are currently at the rate of 9.9% of pensionable salary. (See Note 17 for further information on the Local Government Pension Scheme).

8 (d) A summary of Senior Officer Remuneration for the year ended 31 March 2018 is presented below:

	Salary	Benefits in kind	Allowance	Value of employers pension contribution	Termin- ation Benefits	Total
	£'000	£'000	£'000	£'000	£'000	£'000
Chief Constable:						
D Jones (1)	139	4	8	-	-	151
Deputy Chief Constable:						
T Madgwick (until 28 April 2017)	9	-	-	2	-	11
L Winward (1)	115	4	3	28	-	150
Assistant Chief Constable:						
A Oliver (1)	99	5	3	24	-	131
Temporary Assistant Chief Constable						
P Cain (1)	97	1	-	19	-	117
R Anderson	16	-	-	4	-	20
Chief Constable's CFO*:						
J Palmer	86	-	-	10	-	96
Total	561	14	14	87	-	676

<sup>\*</sup> CFO - Chief Finance Officer

Benefits and allowance types payable: (1) a, b

A summary of Senior Officer Remuneration for the year ended 31 March 2017 is presented below:

	Salary	Benefits in kind	Allowance	Value of employers pension contribution	Termin- ation Benefits	Total
	£'000	£'000	£'000	£'000	£'000	£'000
Chief Constable:						
D Jones (1)	138	3	8	14	-	163
T Madgwick (1) acting May - Jul 16	27	1	1	6	-	35
Deputy Chief Constable:						
T Madgwick (1)	90	2	3	22	-	117
P Kennedy (1) acting May - Dec 16	66	3	2	16		87
L Winward (1) from Feb 17	14	-	-	3	-	17
Assistant Chief Constable:						
K Mcintosh (1) acting to Sep 16	56	1	1	11	-	69
P Kennedy (1)	35	2	1	9	-	47
L Winward (1) May 16 - Feb 17	77	2	2	19	-	100
A Oliver (1) from May 16	89	3	2	19	-	113
Temporary Assistant Chief Constable						
P Cain (1) from Feb 16	11	-	-	3	-	14
Chief Constable's CFO*:						
J Palmer	85	-	-	10	-	95
Total	688	17	20	132	-	857

<sup>\*</sup> CFO - Chief Finance Officer

## 8 (e) Officers and Staff

As at 31 March 2018 a breakdown of the number of persons of each gender was as follows:

	2017	/18	2016/	2016/17		
	Male	Female	Male	Female		
Senior Officers	3	3	3	3		
Other Employees	1,374	1,201	1,355	1,152		
	1,377	1,204	1,358	1,155		

The number of individuals, excluding Senior Officers, who have received total remuneration greater than or equal to £50,000 per annum (in bands of £5,000) are listed below. The figures below represent the amounts paid in each year, taking account of starting and leaving dates, where retiring staff have been replaced during the year, and include officers seconded to other Forces. Total remuneration comprises gross salaries and allowances, taxable benefits as declared to HM Revenue and Customs on form P11D, and any bonus amounts in relation to the year in question (paid or payable). Total remuneration excludes any termination benefits payable and does not include employer's pension or national insurance contributions.

The table includes 191 (2016/17 165 restated) police officers below the rank of Chief Superintendent.

Total remuneration	2017/18	2016/17
£50,000 to £54,999	114	103
£55,000 to £59,999	53	40
£60,000 to £64,999	9	7
£65,000 to £69,999	3	7
£70,000 to £74,999	7	6
£75,000 to £79,999	6	3
£80,000 to £84,999	2	-
£85,000 to £89,999	2	3
Total	196	169

## 8 (f) Termination benefits

CCNY terminated the contracts of a number of employees in 2017/18, incurring liabilities of £36k (2016/17 £282k) payable to Senior Officers and staff in the form of compensation for loss of office (through a voluntary redundancy scheme) and enhanced pension benefits (payable directly to the appropriate pension scheme).

The number of exit packages, with total cost per band and total cost of the redundancies, are set out in the table below:

	Numbe Compu Redunda	lsory	Number o		Total numb packages ban	by cost	Total cost packages ban	in each
							£'000	£'000
	2017/18	2016/17	2017/18	2016/17	2017/18	2016/17	2017/18	2016/17
£0 - £20,000	-	-	4	7	4	7	36	64
£20,001 - £40,000	-	-	-	4	-	4	-	114
£40,001 - £60,000	-	-	-	2	-	2	-	104
Total	-	-	4	13	4	13	36	282

## 9. Other amounts credited/charged to the Comprehensive Income and Expenditure Statement

The movement on provisions is detailed in Note 16.

9 (b) Inventories Expensed during the Period	2017/18	2016/17
	£'000	£'000
Uniforms/other items	340	329
Total inventory charges recognised in the Comprehensive Income & Expenditure Statement	340	329

There were no reversals of any previous write-down in inventories.

## 9 (c) Sponsorship

The Chief Constable has the power to receive gifts, loans of property and sponsorship on behalf of the Police and Crime Commissioner, up to a limit of 1% of the annual revenue budget (2017/18 limit £1.4m). During the year £20k (2016/17 £36k) was utilised by CCNY from the sponsorship and donation accounts in reflection of expenditure primarily on focused safety and crime reduction initiatives. Specific contributions are made under agreements and, if not utilised in the year of receipt, are carried forward. £9k (2016/17 £19k) has been carried forward into 2018/19.

## 9 (d) Audit Fees

CCNY incurred the following fees relating to external audit and inspection:

Total	15	16
Adjustment for the Audit Commission Rebate		1
External Audit Fees	15	15
	£'000	£'000
	2017/18	2016/17

## 10. Partnership Arrangements

## 10 (a) Local Criminal Justice Board (LCJB)

CCNY provides financial management on behalf of the LCJB, which is a combined Board made up of Criminal Justice Agencies.

Expenditure of £30k (2016/17 £26k) has been incurred in 2017/18 and included in these accounts.

## 10 (b) Regional Collaboration

Regional Collaboration brings opportunities to the participating Forces across many policing activities whilst retaining local Police Forces, local identity and local accountability.

## Yorkshire and the Humber (YATH)

CCNY continues to engage in collaborative working throughout 2017/18 with the other YATH forces (South Yorkshire, West Yorkshire and Humberside). Collaborative activity includes specialist Crime Services, Forensic Services, Underwater Searches and Procurement Services.

The Regional Collaboration Board for the YATH collaboration comprises the Commissioners plus officers from each of the participating forces. It was formed to support Section 23 of the Police Act 1996/Police and Justice Act 2006.

The YATH Regional Collaboration is funded from contributions made by the four participating forces. Where there is deemed to be equal benefit the contribution is based on equal shares. Where benefit is not deemed to be equal, the level of contribution from each Force is dependent upon an assessment of the benefit to be derived from each specific project or initiative, primarily based upon net revenue expenditure proportions.

The YATH programme is a lead force model and each lead force is responsible for the financial administration of the programme they lead. The lead force employs police staff on a permanent, substantive basis and Police Officers are seconded to the lead force. The Police and Crime Commissioners within the Yorkshire and Humberside Region have agreed to indemnify the lead force to ensure that any costs are shared between them in the event of any employment tribunal or civil court claims related to regional employment.

The total net expenditure of CCNY during 2017/18 in relation to the Yorkshire and the Humber regional collaboration work was £4.5m (2016/17 £4.0m).

## **Evolve**

CCNY continued to engage in collaborative working throughout 2017/18 with Cleveland and Durham forces for Specialist Operational Services (Evolve). This includes the Major Crime Investigation Team, an Integrated Dog Support Unit and collaborative Legal Services. The Joint Governance Board comprises the three Commissioners plus officers from each of the participating forces. The collaboration is funded from contributions made by the three participating forces. The Evolve programme is a lead force arrangement. The lead force employs some of the staff on a permanent substantive basis, officers and some staff are seconded to the lead force. The total net expenditure of CCNY during 2017/18 in relation to Evolve collaboration was £2.6m (2016/17 £1.46m).

## **Other Collaborations**

During 2017/18, CCNY has also participated in collaborative activity with all seven forces in the North East Region. The total net expenditure of CCNY during 2017/18 in relation to these additional collaborations was £8.8k (2016/17 £2k).

Regional Collaboration costs have had the following impact on the Cost of Police Services shown on the face of the CIES.

Current Year	Expend	liture	Income	Net Impact
<b>54.</b> 75.75	-	E'000	£'000	£'000
Employee Costs Salaries		2,706	-	2,706
Other non Salary employee costs		3	-	3
Supplies & Services	4	1,862	-	4,862
Transport		68		68
Non Grant Income		-	(610)	(610)
Total	7	7,639	(610)	7,029
Prior Year	Expend	iture	Income	Net Impact
	1	E'000	£'000	£'000
Employee Costs Salaries	1,824		-	1,824
Other non Salary employee costs		9	-	9
Supplies & Services	4	1,300	-	4,300
Transport	60		-	60
Non grant Income		-	(702)	(702)
Total	(	5,193	(702)	5,491
11. Financial Instruments	Long-Te	erm	Curr	ent
	31 March	31 March	31 March	31 March
	2018	2017	2018	2017
Debtors	£'000	£'000	£'000	£'000
Loans and receivables (incl accrued interest)	-	-	13,801	12,435
Total Debtors	-	-	13,801	12,435
Creditors				
Financial liabilities at amortised cost	-	-	13,276	10,902
Total Creditors	-	-	13,276	10,902

## Fair Value of Assets and Liabilities Carried at Amortised Cost

Financial liabilities and financial assets, represented by loans and receivables, are carried in the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows, that take place over the remaining life of the instruments, using the following assumptions:

- For Public Works Loan Board (PWLB) and other loans payable, the discount rate used is the PWLB rate for new borrowing;
- No early repayment or impairment is recognised;
- Where an instrument has a maturity of less than 12 months or is a trade or other receivable, the fair value is taken to be the carrying amount or the billed amount;
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

The fair value of each class of financial assets and liabilities which are carried in the balance sheet at amortised cost is disclosed below.

31 March 2018		31 March	31 March 2017	
Carrying amount	Fair value	Carrying amount	Fair value	
£'000	£'000	£'000	£'000	
13,276	13,276	10,902	10,902	
13,276	13,276	10,902	10,902	
13,276	13,276	10,902	10,902	
13,276	13,276	10,902	10,902	
31 March	2018	31 March 2017		
Carrying amount	Fair value	Carrying amount	Fair value	
£'000	£'000	£'000	£'000	
16	16	16	16	
13,801	13,801	12,419	12,419	
	Carrying amount	Carrying amount £'000 £'000 13,276 13,276 13,276 13,276 13,276 13,276 13,276 13,276  31 March 2018  Carrying amount £'000 £'000 16 16	Carrying amount         Fair value         Carrying amount           £'000         £'000         £'000           13,276         13,276         10,902           13,276         13,276         10,902           13,276         13,276         10,902           13,276         13,276         10,902           31 March         2018         31 March           Carrying amount         Fair value amount         Carrying amount           £'000         £'000         £'000           16         16         16	

## Income, Expense, Gains and Losses

CCNY did not have any income, expense, gains or losses in relation to financial instruments (2016/17 £nil).

## 12. Inventories

**Total Financial Assets** 

	31 March 2018	31 March 2017
	£'000	£'000
Uniforms/Other Items	265	186
Total as at 31 March	265	186

13,817

13,817

12,435

12,435

All inventories comprise supplies used in the provision of services.

## 13. Debtors

Short-Term	31 March 2018	31 March 2017
Amounts receivable:	£'000	£'000
Central government bodies	144	33
Other Local Authorities (including Police and Crime Commissioners)	491	351
Other debtors external to general government	409	428
Intragroup debtors	12,758	11,608
Payments in advance	3,331	2,735
Total as at 31 March	17,133	15,155

Other Local Authorities includes £126k (2017 £115k) in respect of regional collaboration with other Police and Crime Commissioners (see note 10(b)).

All debtors at the end of the current and previous year are due within one year.

The CCNY does not generally allow extended credit for customers, such that only £40k (2016/17 £101k) of the £429k (2016/17 £288k) listed debtors balance is past due for payment. The past due amount can be analysed as follows:

	31 March 2018 31 March 2017		
	£'000	£'000	
Less than three months	30	90	
Three to six months	8	3	
Six months to one year	2	5	
More than one year	-	3	
	40	101	

## 14. Cash and Cash Equivalents

	31 March 2018	31 March 2017
	£'000	£'000
Cash at bank and in hand	16	16

## 15. Creditors

Short-Term Short-Term	31 March 2018	31 March 2017
Amounts due:	£'000	£'000
Central government bodies	205	94
Other local authorities (including Police and Crime Commissioners)	2,091	1,595
NHS bodies	391	170
Public corporations and trading funds	-	-
HMRC employment taxes and national insurance	2,562	2,571
Other creditors external to government	6,515	5,897
Income received in advance	660	607
Intragroup creditors	4,375	3,546
Total as at 31 March	16,799	14,480

Other local authorities (including Police and Crime Commissioners) includes £281k (2017 £209k) in respect of Regional Collaboration with other Police and Crime Commissioners in Yorkshire and Humberside (see Note 10 (b)).

### 16. Provisions

	Employee Related	Other Insurance	Total
	£'000	£'000	£'000
At 1 April 2017	802	1,214	2,016
Additional provision required	600	267	867
Amounts utilised during year	(34)	(345)	(379)
At 31 March 2018	1,368	1,136	2,504

Provisions have been analysed between short-term and long-term as follows:

	31 March 2018	31 March 2017
	£'000	£'000
Short-term	1,470	811
Long-term	1,034	1,205
Total	2,504	2,016

Employee Related provisions relate to claims arising from the CCNY's employer's liability cover, together with other employee related provisions. Other Insurance provisions relate to claims arising from the CCNY's non-employee related insurance cover, principally motor and public liability claims.

Sums have been set aside to provide for the settlement of ongoing claims and cases not covered by insurance (identified as Provisions) and to provide for other possible events that might give rise to claims retained in Reserves. Based on past experience of the time taken to settle claims, an estimate has been made of the proportion of claims which are likely to be settled within 12 months of the balance sheet date, and these are provided as current liabilities.

The Group has made arrangements with its insurers to provide cover for:

- liability claims subject to a policy excess of £150,000 for any one occurrence;
- liability and third party motor claims aggregating over £1.2 million;
- third party motor claims subject to an excess of £100,000 for any one occurrence;
- material damage to property, together with consequential business interruption, subject to a policy excess of £1,000 for any one occurrence in respect of all risks cover, £250 for any one occurrence in respect of cover for money and £100,000 for any one occurrence for all other incidents;
- computer, unmanned aerial vehicles, motor uninsured loss recovery, engineering, airside liability, fidelity guarantee, personal accident, environmental liability, travel and contract works subject to policy terms and conditions.

There are no reimbursements from third parties expected in relation to any of the above provisions.

### 17. Retirement Benefits

## **Participation in Pension Schemes**

As part of the terms and conditions of employment of its officers and other employees, CCNY offers retirement benefits. Although these benefits will not actually be payable until employees retire, CCNY has a commitment to make the payments that needs to be disclosed at the time that employees earn their future entitlement.

CCNY participates in four pension schemes:

- A Local Government Pension Scheme (LGPS) for police staff, administered by North Yorkshire County Council (NYCC). This is a funded defined benefit final, meaning that CCNY and employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets. For service up to 31 March 2014 this was a final salary scheme. A career average scheme (CARE) came into effect for service from April 2014. For service after that date benefits are accrued based on career average salary.
  - Arrangements for the award of discretionary post-retirement benefits upon early retirement this is an unfunded defined benefit arrangement under which liabilities are recognised when awards are made. However, there are no investment assets built up to meet these pension liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due.
  - The scheme is operated under the regulatory framework for the LGPS. Policy is determined in accordance with the Pensions Fund Regulations. The investment managers of the fund are appointed by the Pensions Board with the support of the Corporate Director Strategic Resources of NYCC and the fund's external investment advisors.
  - The principal risks to CCNY of the schemes are the longevity assumptions, statutory changes to the schemes, structural changes to the schemes (i.e. large-scale withdrawals from the scheme), changes to inflation, bond yields and the performance of the equity investments held by the schemes. These are mitigated to a certain extent by the statutory requirements to charge to the General Fund the amounts required by statute as described in the accounting policies note.
- Three Police Pension Schemes for police officers. These are unfunded defined benefit schemes, meaning that there are no investment assets built up to meet the pension liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due. Two schemes (1987 & 2006) are final salary schemes and the third scheme is Career Average Revalued Earnings Scheme. The second scheme was introduced in April 2006 with the intention that joint contributions of employers and employees would finance the full costs of pension liabilities. All police officers recruited from April 2006 to April 2015 became members of the new scheme and the previous scheme was closed to new members. The third scheme came into effect for officers recruited on or after April 2015. A number of officers have been transferred from the previous schemes in the year and will continue to do so moving forward based on calculated taper dates. CCNY's participation in the Police Pension Schemes is administered by Keir Business Services Ltd.

Under the Police Pension Fund Regulations 2007, if the amounts receivable by the pension funds for the year is less than the amounts payable, CCNY must annually transfer to the pension funds an amount required to meet the deficit. Subject to parliamentary scrutiny and approval, up to 100% of this cost is met by a central government pension top-up grant which is paid to NYPCC and transferred to CCNY. If, however, the pension funds are in surplus for the year, the surplus is required to be transferred from the pension funds to CCNY which must then repay the amount to central government, via NYPCC.

## **Scheme Governance**

The Public Service Pensions Act 2013 introduced a formal framework for the governance and administration of public service pension schemes, including the introduction of pension boards. The role of a public service pension board is to assist the Scheme Manager to secure compliance with scheme regulations and with legislation. NYCC as Scheme Manager and administrator for the LGPS in North Yorkshire, has established a Pensions Board for all the schemes comprising the LGPS in North Yorkshire. Membership is drawn from scheme employers and members.

Keir Business Services Ltd has established a collaborative Police Pension Board for the Police Pension Schemes that they administer, including the Police Pension Schemes for which CCNY is the Scheme Manager. Membership is drawn from scheme employers and members.

## **Discretionary Post-Retirement Benefits**

Discretionary post-retirement benefits on early retirement are an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. There are no plan assets built up to meet these pension liabilities.

## **Transactions Relating to Retirement Benefits**

The cost of retirement benefits is recognised in the Net Cost of Services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge required to be made against Council Tax is based on the cash payable in the year, so the real cost of retirement benefits is reversed out of the General Fund Balance.

The following transactions have been made in the CIES and the Movement in Reserves Statement during the year:

· ·		σ,				
					2017/18	2016/17
	LGPS	Police Pension Scheme 1987	Police Pension Scheme 2006	Police Pension Scheme 2015	Total	Total
Comprehensive Income and Expenditure Statement	£'000	£'000	£'000	£'000	£'000	£'000
Net Cost of Services						
Current Service Cost	7,691	10,860	230	15,670	34,451	23,994
Past Service Cost - exceptional item	15	1,130	-	-	1,145	229
Administration Costs	105	-	-	-	105	94
	7,811	11,990	230	15,670	35,701	24,317
Financing and Investment Income and Expenditure:						
Interest Cost	574	40,680	1,280	1,180	43,714	47,235
Total Post-employment Benefits charged to the Surplus or Deficit on Provision of Services	8,385	52,670	1,510	16,850	79,415	71,552
Remeasurement of the net defined liability comprising:						
- Return on plan assets (excluding amount included in net interest expense)	(8,291)	-	-	-	(8,291)	(18,153)
- Actuarial gains/losses arising from changes in demographic assumptions	-	(49,710)	(1,670)	(3,600)	(54,980)	(27,331)
- Actuarial gains/losses arising from changes in financial assumptions	1	6,812	4,265	12,357	23,435	327,489
- Other	875	(13,080)	(30)	130	(12,105)	(20,412)
(Surplus) deficits on remeasurements of scheme assets and liabilities	(7,415)	(55,978)	2,565	8,887	(51,941)	261,593
Total Post-employment Benefits charged to the Comprehensive Income and Expenditure Statement	970	(3,308)	4,075	25,737	27,474	333,145
Movement in Reserves Statement						
Reversal of net charges made to surplus or deficit on provision of services for retirement benefits in accordance with IAS19	8,385	52,670	1,510	16,850	79,415	71,552
Actual amount charged against the General Fund Balance for the year						
Employer's contribution payable to the scheme	(2,998)	(4,212)	(165)	(6,997)	(14,372)	(14,860)
Retirement benefits payable to pensioners	-	(2,860)	-	-	(2,860)	(2,400)
	5,387	45,598	1,345	9,853	62,183	54,292
	1 1 12 11					

The figures for the Police Pension Scheme 1987 include the Injury Awards which are funded directly by CCNY.

## **Assets and Liabilities in Relation to Retirement Benefits**

Reconciliation of present value of scheme liabilities

					2017/18	2016/17
	Funded Liabilities	Unfunde	ed Liabilities		Total	Total
(PPS - Police Pension Scheme)	LGPS	PPS 1987	PPS 2006	PPS 2015		
	£'000	£'000	£'000	£'000	£'000	£'000
Balance at 1 April	(179,893)	(1,551,584)	(48,160)	(34,760)	(1,814,397)	(1,473,661)
Intragroup transfer	-	-	-	-	-	-
Current service cost	(7,691)	(10,860)	(230)	(15,670)	(34,451)	(23,994)
Interest cost	(4,657)	(40,680)	(1,280)	(1,180)	(47,797)	(51,874)
Contributions by scheme participants	(1,691)	(2,600)	(320)	(4,450)	(9,061)	(8,453)
Remeasurement gains and (losses):	•					
<ul> <li>Actuarial gains/losses arising from changes in demographic assumptions</li> </ul>	-	49,710	1,670	3,600	54,980	27,331
<ul> <li>Actuarial gains/losses arising from changes in financial assumptions</li> </ul>	(1)	(44,420)	(3,880)	(1,270)	(49,571)	(352,921)
- Other	(875)	13,080	30	(130)	12,105	20,412
Benefits paid	3,232	47,280	100	360	50,972	48,992
Curtailment cost	-	-	-	-	-	-
Past service costs	(15)	(1,130)		-	(1,145)	(229)
Balance at 31 March	(191,591)	(1,541,204)	(52,070)	(53,500)	(1,838,365)	(1,814,397)

Reconciliation of fair value of the scheme assets

					2017/18	2016/17
	LGPS	PPS 1987	PPS 2006	PPS 2015	Total	Total
	£'000	£'000	£'000	£'000	£'000	£'000
Balance at 1 April	156,331	-	-	-	156,331	131,480
Intragroup transfer	-	-	-	-	-	-
Interest on plan assets	4,083	-	-	-	4,083	4,639
Administration expenses	(105)	-	-	-	(105)	(94)
Remeasurement gains and (losses):						
- The return on plan assets, excluding the amount included in the net interest expense	8,291	-	-	-	8,291	18,153
<ul> <li>Actuarial gains/losses arising from changes in demographic assumptions</li> </ul>	-	-	-	-	-	-
<ul> <li>Actuarial gains/losses arising from changes in financial assumptions</li> </ul>	-	37,608	(385)	(11,087)	26,136	25,432
Employer contributions	2,998	7,072	165	6,997	17,232	17,260
Contributions by scheme participants	1,691	2,600	320	4,450	9,061	8,453
Benefits paid	(3,232)	(47,280)	(100)	(360)	(50,972)	(48,992)
Balance at 31 March	170,057	-	-	-	170,057	156,331

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date. Expected returns on equity investments reflect long-term real rates of return experienced in respective markets.

The actual gain on scheme assets in the year was £12.4m (2016/17 £22.8m).

## **Scheme History**

	2017/18	2016/17	2015/16	2014/15	2013/14
	£'000	£'000	£'000	£'000	£'000
Present value of liabilities:					
LGPS	(191,591)	(179,893)	(140,808)	(143,299)	(136,236)
Police Pension Scheme 1987	(1,541,204)	(1,551,584)	(1,289,923)	(1,452,368)	(1,274,348)
Police Pension Scheme 2006	(52,070)	(48,160)	(31,990)	(32,070)	(22,740)
Police Pension Scheme 2015	(53,500)	(34,760)	(10,940)	-	_
Total liabilities	(1,838,365)	(1,814,397)	(1,473,661)	(1,627,737)	(1,433,324)
Fair value of assets (LGPS):	170,057	156,331	131,480	129,261	129,407
Surplus/(deficit) in the scheme:					
LGPS	(21,534)	(23,562)	(9,328)	(14,038)	(6,829)
Police Pension Scheme 1987	(1,541,204)	(1,551,584)	(1,289,923)	(1,452,368)	(1,274,348)
Police Pension Scheme 2006	(52,070)	(48,160)	(31,990)	(32,070)	(22,740)
Police Pension Scheme 2015	(53,500)	(34,760)	(10,940)	-	-
Total	(1,668,308)	(1,658,066)	(1,342,181)	(1,498,476)	(1,303,917)

The liabilities show the underlying commitments that CCNY has in the long run to pay retirement benefits. The total liability has a substantial impact on the net worth of CCNY as recorded in the Balance Sheet, resulting in a negative overall balance. However, statutory arrangements for funding the deficit mean that the financial position of CCNY remains healthy.

The deficit on the LGPS will be made good by increased contributions over the remaining working life of employees, as assessed by the scheme actuary.

Finance is only required to be raised to cover Police Pensions when the pensions are actually paid. Funding arrangements for the Police Pension Fund are detailed in the Police Pension Fund Accounts.

The projected employer contribution rates for 2017/18 and weighted average duration of the defined benefit obligation for scheme members as provided by the actuary are as follows:

Scheme	Percentage of Pensionable Pay	<b>Weighted Average Duration</b>
Local Government Pension Scheme (LGPS)	11.3%	26 years
Police Pension Scheme 1987	67.4%	19 years
Police Pension Scheme 2006	53.5%	33 years
Police Pension Scheme 2015	46.9%	32 years

These are the projected rates that would be required to fully cover the pension costs arising in the year and do not represent the actual cost or contributions to be made.

Members of the Police Pension Schemes are able to seek a refund of contributions if they leave the scheme with less than two years service. With effect from 1 April 2014 members of the LGPS automatically receive a refund of contributions if they leave with less than two years service. Up to that date members could opt for a refund if they left with less than three months service.

## History of experience gains and losses

The actuarial gains identified as movements on the Pensions Reserve in 2017/18 can be analysed into the following categories, measured as a percentage of assets or liabilities at 31 March 2018:

	2017/18	2016/17	2015/16	2014/15	2013/14
	%	%	%	%	%
Differences between the expected and actua	al return on asset	ts:			
Percentage of scheme assets	4.9%	11.6%	(3.2)%	9.0%	12.3%
Experience gains and losses on liabilities:					
Percentage of scheme liabilities	0.7%	(1.1)%	(2.4)%	(1.9)%	(1.3)%

CCNY expects to make employer contributions of £3.4m to the LGPS in the year to 31 March 2019. Employer contributions to the Police Pension Schemes in the same period are expected to be £12.3m.

## **Basis for Estimating Assets and Liabilities**

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. The Police Pension Schemes' liabilities have been assessed by the Government Actuary's Department (GAD) and the LGPS liabilities have been assessed by AON Hewitt Limited, an independent firm of actuaries, estimates for the LGPS being based on the latest full valuation of the scheme as at 31 March 2016.

The principal assumptions used by the actuaries have been:-

	Local Government Pension Scheme		Police Pension Schemes	
	2017/18	2016/17	2017/18	2016/17
Mortality assumptions:				
Longevity at 65 for current pensioners:				
Men	22.9 yrs	22.8 yrs	22.6 yrs	23.2 yrs
Women	26.4 yrs	26.3 yrs	24.2 yrs	25.2 yrs
Longevity at 65 for future pensioners				
Men	25.1 yrs	25.0 yrs	24.5 yrs	25.2 yrs
Women	28.7 yrs	28.6yrs	26.1 yrs	27.3 yrs
Rate of inflation	2.0%	2.0%	2.3%	2.35%
Rate of increase in salaries	3.3%	3.3%	4.3%	4.35%
Rate of increase in pensions	2.0%	2.0%	2.3%	2.35%
Rate for discounting scheme liabilities	2.6%	2.6%	2.55%	2.65%
Rate of CARE revaluation	n/a	n/a	3.55%	3.60%

Under FRS 102 and IAS 19, employers are no longer required to recognise an expected return on assets item in the profit and loss charge. This item has been replaced with a net financing charge which is based on the discount rate assumption. Assumptions for the expected return on assets are therefore no longer required and will not be disclosed.

The Police Pension Schemes have no assets to cover their liabilities. The LGPS assets consist of the following categories:

	Fair Value of Scheme Assets		
	<b>2017/18 2016/</b> 2		
	%	%	
Cash and Cash Equivalents	-	-	
Government Bonds	16	14	
Corporate Bonds	-	3	
Property - UK	8	9	
Private Equity	65	65	
Diversified Growth Fund	11	9	
Total Assets	100	100	

100% of assets in the LGPS have a quoted market price.

#### Impact on the Cash Flows

The objectives of the scheme are to keep employers' contributions at as a constant a rate as possible. NYCC has agreed a strategy with the scheme's actuary to achieve a funding level of 100% over the long term. Funding levels are monitored on a quarterly basis. The triennial valuation was carried out 31 March 2017.

The scheme will need to take account of the national changes to the scheme under the Public Pensions Services Act 2013. Under the Act, the LGPS in England and Wales and the other main existing public service schemes may not provide benefits in relation to service after 31 March 2014 (or service after 31 March 2015 for other main existing public service pension schemes in England and Wales). The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earnings schemes to pay pensions and other benefits to certain public servants.

## 18. Contingent Assets and Liabilities

Note 16 (Provisions) explains the treatment in respect of provision for amounts as known at the date of these accounts.

## **Civil and Employment Claims**

CCNY has not made provision in these accounts for the potential outcome of legal proceedings pending conclusion in relation to Civil and Employment Claims where it is not considered probable that a payment or a transfer of economic benefits will be required to settle the obligations.

## **Regional Collaboration**

CCNY has agreed to indemnify other Regional Police and Crime Commissioners for its share of any costs in the event of any employment tribunal or civil court claims related to regional employment. This indemnity is unlimited. At this time, it is not possible to predict the value or timing of any obligations falling due as a result of this indemnity.

## **GMP Equalisation**

Guaranteed Minimum Pension (GMP) is a portion of pension that was accrued by individuals who were contracted out of the State Second Pension prior to 6 April 1997. At present there is an inequality of benefits between male and female members who have GMP.

Although the Government intends that GMP should be equalised, at present it is not clear how this equalisation will be implemented. In July 2014 the Government stated an intention to develop fully considered proposals and to publish guidance when this work is completed, but no target date was given.

Until it is known how GMP equalisation will be carried out, the impact of allowing for it on liabilities is uncertain. As such, the potential increase in benefits is a contingent liability. No specific allowance has been made in the pension figures disclosed in these accounts.

## Legal Challenge to the introduction of the Police Pension Scheme 2015 for Police Officers

The Government introduced the Public Pension Act 2013, which established a new framework for public service pensions. The Police Pensions Regulations 2015 (SI2015/445) (the Regulations) and detailed guidance were published in March 2015 and the Police Pension Scheme 2015 (the PPS 2015) was introduced and came into effect on 1 April 2015.

The Regulations require police officers born after 1 April 1967 to leave the two existing pension schemes (the Police Pension Scheme 1987 (the PPS 1987) and the Police Pension Scheme 2006 (the PPS 2006)) and accrue pension benefits from 1 April 2015 in the PPS 2015. The critical difference between the schemes is that the PPS 2015 provides Career Average Revalued Earnings (CARE) rather than final salary benefits.

The Chief Constable, along with other Chief Constables and the Home Office, currently has a number of claims lodged against them with the Central London Employment Tribunal. The claims are in respect of alleged unlawful discrimination arising from the Transitional Provisions in the Police Pension Regulations 2015. Claims of unlawful discrimination have also been made in relation to changes to the Judiciary and Firefighters Pension regulations. In the case of the Judiciary claims the claiments were successful and in the Firefighters case the respondents were also successful. Both of these judgements are subject to appeal, the outcome of which may determine the outcome of the Police Claims. The tribunal has not yet set a date for the preliminary or substantive Police hearing. Legal advice suggests that there is a strong defence against these claims. The quantum and who will bear the cost is also uncertain, if the claims are partially or fully successful and therefore at this stage it is not practicable to estimate the financial impact. For these reasons, no provision has been made in the 2017/18 Accounting statements.

## 19. Events after the Reporting Period

CCNY has considered events that have occurred since the balance sheet date, up to the date that the accounts have been authorised for issue. Other than as mentioned below, no events have been identified which could materially impact on the figures in these financial statements, nor which would require disclosure to maintain the fair presentation of the financial statements.

No material or significant events have occurred after the reporting period at the time of compiling these accounts which are not already referred to or which amend the content of the Statement of Accounts.

## 20. Related Party Transactions

CCNY is required to disclose material transactions and balances with related parties - bodies or individuals that have the potential to control or exercise significant influence over CCNY or be controlled or influenced by CCNY. Disclosure of these transactions allows readers to assess the extent to which CCNY might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with CCNY.

CCNY has sound arrangements for internal control and corporate governance (including a scheme of delegations and purchase, contract and procurement regulations) which minimise the potential for a single officer to constrain the actions of CCNY, and which seek to ensure that CCNY obtains value for money in all transactions.

## **Central Government**

Central Government has effective control over the general operations of CCNY. It is responsible for providing the statutory framework within which CCNY operates, provides a substantial part of the funding in the form of grants (via NYPCC) and prescribes the terms of many of the transactions CCNY has with other parties.

Central Government has a role, together with the Police and Crime Commissioner and the Chief Constable, in the tripartite system of police governance.

## **Police and Crime Commissioner for North Yorkshire**

NYPCC has control over the general operations of CCNY, although not over the details of operational policing. NYPCC provides all the CCNY funding. Remuneration of the Police and Crime Commissioner is disclosed in the Group Accounts - Note 13(d).

## Other Local Authorities (including Other Police and Crime Commissioners)

Local Government provides a proportion of the funding for the Group. Transactions with other Forces in respect of Regional Collaboration are set out in Note 10 (b). The amounts owing to Other Local Authorities at the balance sheet date are included in Creditors (Note 15).

## **Key Management**

Key Management of the Group are also classed as related parties. Key Management are considered to be Senior Officers (as defined in note 8) and other persons having the authority and responsibility for planning, directing and controlling the activities of CCNY, including the oversight of these activities.

Remuneration of Key Management is disclosed in Note 8. Remuneration of Senior Officers of NYPCC is disclosed in the Group Accounts - Note 13(d).

Senior police officers are members of the National Police Chiefs Council (NPCC) and engage with NPCC on force business.

During 2017/18 CCNY incurred subscription and conference costs from NPCC of £29k (2016/17 £10k).

CCNY received income to a value of £nil (2016/17 £nil) and purchased and received services to a value of £nil (2016/17 £nil) from organisations in which senior officers had positions on the governing body. In all instances transactions were made with proper consideration of declaration of interest. The relevant senior officers did not take part in any discussion or decision in relation to the transactions. At 31 March 2018 £nil (31 March 2017 £nil) was owed by CCNY to these organisations.

CCNY provided accounting services to organisations in which senior officers had positions on governing body. At 31 March 2018 Nil (2017 £33k) was held by CCNY on behalf of these organisations.

## **Pension Schemes**

Transactions with Pension Schemes are set out in Note 17.

## 21. Nature and Extent of Risks arising from Financial Instruments

CCNY manages financial risks in conjunction with NYPCC, as part of the NYPCC Group:

## **Key Risks**

The Group's activities expose it to a variety of financial risks. The key risks are:

•	Credit risk	the possibility that other parties might fail to pay amounts due;
•	Liquidity risk	the possibility that CCNY might not have funds available to meet its commitments to make payments;
•	Re-financing and Maturity risk	the possibility that CCNY might be requiring to renew a financial instrument on maturity at disadvantageous interest rates or terms;
•	Market risk	the possibility that financial loss might arise for CCNY as a result of changes in such measures as interest rates movements.

## Overall procedures for managing risk

The Group's overall risk management procedures focus on the unpredictability of financial markets and are structured to implement suitable controls to minimise these risks. The procedures for risk management are set out through a legal framework based on the Local Government Act 2003 and associated regulations. These require the Group to comply with the CIPFA Prudential Code, the CIPFA Code of Practice on Treasury Management in the Public Services and investment guidance issued through the Act. Overall, these procedures require the Group to manage risk in the following ways:

- by formally adopting the requirements of the CIPFA Treasury Management Code of Practice;
- by the adoption of a Treasury Policy Statement and treasury management clauses within its financial regulations/standing orders/constitution;
- by approving annually in advance prudential and treasury indicators for the following three years limiting:
  - The Group's overall borrowing;
  - Its maximum and minimum exposures to fixed and variable rates;
  - Its maximum and minimum exposures to the maturity structure of its debt;
  - Its maximum annual exposures to investments maturing beyond a year.
- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with Government guidance.

These are required to be approved before the start of the year to which they relate. These items are reported with the annual Treasury Management Strategy which outlines the detailed approach to managing risk in relation to the Group's financial instrument exposure. Actual performance is also reported after each year, as is a mid-year update.

The annual Treasury Management Strategy, which incorporates the prudential indicators, was approved by the Police and Crime Commissioner for 2017/18 on 25th February 2017. The key issues within the Strategy were:

- The Authorised Limit for 2017/18 was set at £11.3m. This was the maximum limit of external borrowings or other long-term liabilities;
- The Operational Boundary was expected to be £8.3m. This was the expected level of debt and other long-term liabilities during the year;
- The maximum amounts of fixed and variable interest rate exposure were set at 100% and 50% based on the net debt.

These policies are implemented by Financial Services on behalf of the Group. The Group maintains written principles for overall risk management, as well as written policies (Treasury Management Practices - TMPs) covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash. These TMPs are a requirement of the Code of Practice and are reviewed periodically.

## **Credit Risk**

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Group's customers.

This risk is minimised through the Annual Investment Strategy, which is based solely upon the use of "specified investments", with all investments being sterling denominated with maturities up to a maximum of 364 days and meeting a minimum "high" credit rating. Deposits are not made with banks and financial institutions unless they meet the minimum requirements of the investment criteria outlined above.

This Group uses the creditworthiness service provided by Sector. This service uses a sophisticated modelling approach with credit ratings from all three rating agencies - Fitch, Moodys and Standard and Poors, forming the core element. However, it does not rely solely on the current credit ratings of counterparties but also uses the following as overlays:

- credit watches and credit outlooks from credit rating agencies;
- Credit Default Swap spreads to give early warning of likely changes in credit ratings;
- sovereign ratings to select counterparties from only the most creditworthy countries.

The full Investment Strategy for 2017/18 was approved by the Commissioner on 28 February 2017. It forms part of the Treasury Management Strategy.

Customers for goods and services are assessed, taking into account their financial position, past experience and other factors, with individual credit limits being set in accordance with internal ratings.

The Group's maximum exposure to credit risk in relation to its investments in banks and building societies of £5m (2016/17 £15m) cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of irrecoverability applies to all of the Group's deposits, but there was no evidence at the 31 March 2018 that this was likely to crystallise.

The following analysis summarises CCNY's maximum exposure to credit risk on other financial assets, based on experience of default, adjusted to reflect current market conditions.

	Total		Estimated maximum exposure to default	
	31 March 2018	31 March 2017	31 March 2018	31 March 2017
	£'000	£'000	£'000	£'000
Cash and cash equivalents	16	16	-	-
Other debtors and amounts owed by related parties	13,801	12,419	-	_
Total	13,817	12,435	-	-

No breaches of the counterparty criteria occurred during the reporting period and the Group does not expect any losses from non-performance by any counterparties in relation to deposits and bonds.

Collateral - During the reporting period the Group held no collateral as security.

## **Liquidity Risk**

The Group manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well as through a comprehensive cash flow management system, as required by the CIPFA Code of Practice. This seeks to ensure that cash is available when needed.

The Group has ready access to borrowings from the money markets to cover any day-to-day cash flow needs, and the PWLB and money markets for access to longer-term funds. The Group is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

All sums owing are due to be paid in less than one year.

## Refinancing and Maturity risk

The Group maintains a significant investment portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer-term risk to the Group relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer-term financial liabilities and longer-term financial assets.

The approved treasury indicator limits for the maturity structure of debt and the limits placed on investments placed for greater than one year in duration are the key parameters used to address this risk. The Group approved treasury and investment strategies address the main risks and Financial Services addresses the operational risks within the approved parameters. This includes:

- monitoring the maturity profile of existing and proposed financial liabilities; and
- monitoring the maturity profile of investments to ensure sufficient liquidity is available for the Group's day-to-day cash flow needs, and the spread of longer-term investments provide stability of maturities and returns in relation to the longer-term cash flow needs.

The maturity profile of financial liabilities is set out in Note 25 of the Group Accounts.

#### **Market Risk**

#### Interest Rate Risk

The Group is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Group, depending on how variable and fixed interest rates move across differing financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- Borrowings at variable rates the interest expense charged to the CIES will rise (however the Group does not currently have any variable rate borrowings);
- Borrowings at fixed rates the fair value of the borrowing will fall (no impact on revenue balances);
- Investments at variable rates the interest income credited to the CIES will rise;
- Investments at fixed rates the fair value of the assets will fall (no impact on revenue balances).

Borrowings are not carried at fair value on the Balance Sheet, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services and affect the General Fund Balance. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in Other Comprehensive Income and Expenditure.

The Group has a number of strategies for managing interest rate risk. The Annual Treasury Management Strategy draws together the Group's prudential and treasury indicators and its expected treasury operations, including an expectation of interest rate movements. From this Strategy a treasury indicator is set which provides maximum limits for fixed and variable interest rate exposure. Financial Services monitors market and forecast interest rates within the year to adjust exposures appropriately. For instance during periods of falling interest rates, and where economic circumstances make it favourable, fixed rate investments may be taken for longer periods to secure better long-term returns, similarly the drawing of longer-term fixed rates borrowing would be postponed.

## Price Risk

The Group does not generally invest in equity shares or marketable bonds.

## Foreign Exchange Risk

The Group has no financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to gains or losses arising from movements in exchange rates.

# POLICE PENSION FUND ACCOUNT for the YEAR ENDED 31 March 2018

	2017/18 £'000	2016/17 £'000
Contributions receivable	1 000	1 000
From Employer		
Normal	(11,377)	(11,748)
Early retirement	-	-
Reimbursement of unabated pensions of '30+' Police Officers	-	_
	(11,377)	(11,748)
From Members	(6,671)	(6,727)
	(18,048)	(18,475)
Transfers in		
Individual transfers from other schemes	(712)	(236)
Received from other PCCs re pre-1974 pensioners	-	-
Benefits payable		
Pensions	35,299	33,802
Commutations and lump sum retirement benefits	9,550	10,354
Lump sum death benefits	-	-
Payments to and on account of leavers		
Refunds of contributions	10	2
Individual transfers out to other schemes	-	-
Paid to other PCCs re pre-1974 pensioners		_
Deficit for the year before transfer from the Police and Crime Commissioner of amount equal to the deficit	26,099	25,447
Additional funding payable by the PCC to fund the deficit for the year	(24,673)	(24,016)
Additional contribution payable by the employer	(1,426)	(1,431)
Net amount payable/receivable for the year	-	-

## POLICE PENSION FUND NET ASSETS STATEMENT at 31 March 2018

		31 March 2018	31 March 2017
	Note	£'000	£'000
Current Debtors	5	14	14
Total Assets		14	14
Current Creditors	6	(14)	(14)
Net Assets	_	-	-

## NOTES TO THE POLICE PENSION FUND ACCOUNTS

## 1. Accounting Policies

The Pension Fund Accounts have been prepared in accordance with the IFRS Code and on an accruals basis. This means that sums due to or from the Pension Fund are included as they fall due, whether or not the cash has been received or paid. The accounting convention adopted is historical cost.

## 2. Operation of Police Pension Schemes

CCNY operates three Pension Schemes for police officers. These are unfunded defined benefit schemes, meaning that there are no investment assets built up to meet the pension liabilities and cash has to be generated to meet actual pension payments as they eventually fall due. The second scheme was introduced in April 2006, with the intention that joint contributions of employers and employees would finance the full costs of pension liabilities. All police officers recruited from April 2006 to April 2015 become members of the 2006 scheme and the previous scheme has been closed to new members. The third scheme came into effect for officers recruited on or after April 2015. A number of officers have been transferred from the previous schemes in the year and will continue to do so moving forward based on calculated taper dates.

The charge in the CCNY accounts represents net cost of pensions and other benefits paid, after deducting contributions receivable from members. Members contribution rates vary between 11% and 15.05% of pensionable pay.

## 3. Funding of Police Pension Schemes

The funding arrangements for Police Pension Schemes changed on 1 April 2006 and again on 1 April 2015. Before 1 April 2006 the schemes did not have a percentage of pensionable pay type of contribution, rather the Authority was responsible for paying pensions of former employees on a pay-as-you-go basis. Under the new funding arrangements the schemes remain unfunded but CCNY no longer meets the pension outgoings directly, instead CCNY pays an employer's contribution, based on a percentage of pay, into the Pension Fund. Each individual Police and Crime Commissioner in England and Wales is required by legislation to operate a Pension Fund for police officers and the amounts that must be paid into and paid out of the Pension Fund are specified by regulation.

Under the new arrangements, the Pension Fund will be balanced to nil at the end of the year by either paying over to NYPCC the amount by which amounts receivable by the Fund for the year exceeded the amounts payable or by receiving cash from NYPCC equal to the amount by which the amount payable from the pension fund for the year exceeded the amount receivable. With effect from 1 April 2015 the Home Office does not fund the whole of the difference between payments and receipts and CCNY is required to make an additional contribution calculated according to regulations. NYPCC will either pay an amount equal to the amount received from the Pension Fund to the Home Office or receive a pension top-up grant from the Home Office equal to the amount paid to the Pension Fund.

## 4. Liabilities in Relation to Retirement Benefits

The Pension Fund Accounts do not take account of liabilities to pay pensions and other benefits after the period end. Details of the liabilities for retirement benefits attributable to CCNY at 31 March 2018, and of the basis for assessing those liabilities, are included in note 17 to the CCNY Accounts.

The present value of the Police Pension Scheme liabilities, based on the most recent full valuation of the scheme (as at 31 March 2016) and updated to the balance sheet date are disclosed below.

Total present value of liabilities	1,646,774	1,634,504
Police Pension Scheme 2015	53,500	34,760
Police Pension Scheme 2006	52,070	48,160
Police Pension Scheme 1987	1,541,204	1,551,584
	£'000	£'000
	31 March 2018	31 March 2017

## The Chief Constable of North Yorkshire | Police Pension Funds 2017-18

Full details of the liabilities for retirement benefits attributable to the group at 31 March 2018, and the basis for assessing those liabilities, are included in Note 17 to the CCNY Accounts.

5. Debtors	31 March 2018	31 March 2017
	£'000	£'000
Short Term - Other Local Authorities	14	14
6. Creditors		
Short term - General	(14)	(14)

## Independent auditor's report to the Chief Constable of North Yorkshire Police

## Opinion on the financial statements

We have audited the financial statements of the Chief Constable of North Yorkshire Police for the year ended 31 March 2018 under the Local Audit and Accountability Act 2014. The financial statements comprise the Movement in Reserve Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement, the Police Pension Fund Account, and notes to the financial statements, including the summary of significant accounting policies. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18.

In our opinion the financial statements:

- give a true and fair view of the financial position of the Chief Constable of North Yorkshire Police as at 31 March 2018 and of its expenditure and income for the year then ended; and
- have been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18.

## **Basis for opinion**

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)) and applicable law. Our responsibilities under those standards are further described in the Auditor's responsibilities section of our report. We are independent of the Chief Constable of North Yorkshire in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK, including the FRC's Ethical Standard, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

## Conclusions relating to going concern

We have nothing to report in respect of the following matters in relation to which the ISAs (UK) require us to report to you where:

- the Chief Finance Officer's use of the going concern basis of accounting in the preparation of the financial statements is not appropriate; or
- the Chief Finance Officer has not disclosed in the financial statements any identified material uncertainties that may cast significant doubt about the Chief Constable of North Yorkshire Police's ability to continue to adopt the going concern basis of accounting for a period of at least twelve months from the date when the financial statements are authorised for issue.

## Other information

The Chief Finance Officer is responsible for the other information. The other information comprises the Annual Governance Statement and information included in the Statement of Accounts, other than the financial statements and our auditor's report thereon. Our opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in our report, we do not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether there is a material misstatement in the financial statements or a material misstatement of the other information. If, based on the work we have performed, we conclude that there is a material misstatement of this other information, we are required to report that fact.

We have nothing to report in this regard.

## Responsibilities of the Chief Finance Officer for the financial statements

As explained more fully in the Statement of Responsibilities, the Chief Finance Officer is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18, and for being satisfied that they give a true and fair view. The Chief Finance Officer is also responsible for such internal control as the Chief Finance Officer determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

The Chief Finance Officer is required to comply with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18 and prepare the financial statements on a going concern basis, unless the Chief Constable of North Yorkshire Police is informed of the intention for dissolution without transfer of services or function to another entity. The Chief Finance Officer is responsible for assessing each year whether or not it is appropriate for the Chief Constable of North Yorkshire Police to prepare its accounts on the going concern basis and disclosing, as applicable, matters related to going concern.

## Auditor's responsibilities for the audit of the financial statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

A further description of our responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website at www.frc.org.uk/auditorsresponsibilities. This description forms part of our auditor's report.

Conclusion on the Chief Constable of North Yorkshire Police's arrangements for securing economy, efficiency and effectiveness in the use of resources

## Conclusion

On the basis of our work, having regard to the guidance on the specified criterion issued by the Comptroller and Auditor General in November 2017, we are satisfied that, in all significant respects, the Chief Constable of North Yorkshire has put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2018.

## **Basis for conclusion**

We have undertaken our review in accordance with the Code of Audit Practice issued by the Comptroller and Auditor General, having regard to the guidance on the specified criterion issued in November 2017, as to whether the Chief Constable of North Yorkshire Police had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people. The Comptroller and Auditor General determined this criterion as that necessary for us to consider in satisfying ourselves whether the Chief Constable of North Yorkshire Police put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2018.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Chief Constable of North Yorkshire Police had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

## Responsibilities of the Chief Constable of North Yorkshire Police

The Chief Constable of North Yorkshire Police is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

## Auditor's responsibilities in relation to review of arrangements for securing economy, efficiency and effectiveness in the use of resources

We are required under section 20(1)(c) of the Local Audit and Accountability Act 2014 to satisfy ourselves that the Chief Constable of North Yorkshire Police has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Comptroller and Auditor General requires us to report to you our conclusion relating to proper arrangements. We are not required to consider, nor have we considered, whether all aspects of the Chief Constable of North Yorkshire Police's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

## Matters on which we are required to report by exception under the Code of Audit Practice

We are required by the Code of Audit Practice to report to you if:

- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014;
- we make a recommendation under section 24 of the Local Audit and Accountability Act 2014; or
- we exercise any other special powers of the auditor under sections 28, 29 or 31 of the Local Audit and Accountability Act 2014.

We have nothing to report in these respects.

## Use of the audit report

This report is made solely to the Chief Constable of North Yorkshire Police, as a body, in accordance with part 5 of the Local Audit and Accountability Act 2014 and as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. Our audit work has been undertaken so that we might state to the Chief Constable of North Yorkshire Police those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Chief Constable of North Yorkshire Police, as a body, for our audit work, for this report, or for the opinions we have formed.

#### Certificate

We certify that we have completed the audit of the Chief Constable of North Yorkshire Police in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice.

Cuvisadeu

Cameron Waddell
For and on behalf of Mazars LLP

Salvus House Aykley Heads Durham DH1 5TS

26 July 2018

## **GLOSSARY OF TERMS**

ACCRUAL: The recognition, in the correct accounting period, of income and expenditure as it is earned or incurred, rather than as cash is received or paid.

ACCRUED BENEFITS: The benefits for service up to a given point in time, whether vested rights or not.

ACTUARIAL GAINS AND LOSSES: For a defined benefit scheme, the changes in actuarial deficits or surpluses that arise because events have not coincided with the actuarial assumptions made for the last valuation (experience gains or losses) or the actuarial assumptions have changed.

ACTUARIAL VALUATION: A valuation of assets held, an estimate of the present value of benefits to be paid and an estimate of required future contributions, by an actuary, on behalf of a pension fund.

AGENCY SERVICES: The provision of services by a Police and Crime Commissioner or Chief Constable (the agent) on behalf of another Police and Crime Commissioner or Chief Constable, which is legally responsible for providing those services. The responsible Police and Crime Commissioner or Chief Constable reimburses the Police and Crime Commissioner or Chief Constable providing the service.

AMORTISED COST: The cost of an intangible asset after amortisation, which is the systematic allocation of the depreciable amount of an asset over its useful life.

ANNUAL GOVERNANCE STATEMENT: Describes the governance framework incorporating the systems and processes, culture and values by which the Group is directed and controlled and the activities through which it accounts to and engages with the community.

APPROPRIATIONS: Amounts transferred to or from revenue or capital reserves.

ASSET: An item which has a value. For example: land and buildings, vehicles, equipment, cash.

AUDIT COMMISSION: An independent body established under the Local Government Finance Act 1982. It is the responsibility of the Audit Commission to appoint external auditors to Police and Crime Commissioners and Chief Constables.

BALANCES: The total general balances available are the accumulated surplus of income over expenditure which enable operation without borrowing until the first precept and grant payments are received in the early part of the financial year. Balances are also used to cover any unexpected expenditure during the financial year.

BALANCE SHEET: This sets out the financial position of an organisation on a particular date. It shows the balances and reserves at the organisation's disposal, its long-term indebtedness, the fixed and net current assets employed in its operations and summarised information on the fixed assets held.

BUDGET: A statement of an organisation's plans in financial terms. A budget is prepared and approved by the organisation before the start of each financial year and is used to monitor actual expenditure throughout the year.

CAPITAL ADJUSTMENT ACCOUNT: The account through which all financing of fixed assets is charged.

CAPITAL EXPENDITURE: Expenditure on new assets or on the enhancement of existing assets so as to prolong their life or enhance market value.

CAPITAL FINANCING CHARGES: The repayment of loans and interest used to pay for capital projects.

CAPITAL GRANT: Grant from Central Government used to finance specific schemes in the capital programme. Where capital grants are receivable these are used, as far as possible, to finance capital expenditure to which they relate in the year that the grant is received.

## The Chief Constable of North Yorkshire | Glossary 2017-18

CAPITAL RECEIPTS: The proceeds from the sale of an asset, which may be used to finance new capital expenditure or to repay outstanding loan debt, as laid down within rules set by Central Government.

CAPITAL RESERVE: Created to provide an alternative source of financing for capital expenditure and to ensure some stability in the level of capital programmes that can be financed.

CASH FLOW STATEMENT: This summarises the cash receipts and payments of the Group arising from transactions for both revenue and capital purposes.

CHARTERED INSTITUTE OF PUBLIC FINANCE AND ACCOUNTANCY (CIPFA): This is the main professional body for accountants working in the public services.

COLLECTION FUND: A fund administered by each District Council in which individuals' council tax payments are paid. The Police and Crime Commissioner raises a precept on the fund to finance part of their net revenue expenditure.

COLLECTION FUND ADJUSTMENT ACCOUNT: The account through which to implement the accruals basis for recording the precept in these accounts without affecting the bottom line for taxpayers.

COMPONENT ACCOUNTING: Component accounting requires that where an asset has several components, which can be physically separated from the principal asset and which have significantly different useful lives, these should be recognised separately and should be depreciated based on their respective useful lives. Component accounting aims to improve depreciation accounting and thus improves the measurement of operating results. It also facilitates accounting for replacements.

CONTINGENCY: The sum of money set aside to meet unforeseen expenditure or liability.

COUNCIL TAX: The local tax levied on householders, based on the relative market values of property, which helps to fund local services.

CREDIT APPROVAL: Authorisations given by Central Government to local authorities, which enable them to finance capital expenditure by borrowing or other credit arrangements such as leasing.

CREDITORS: Individuals or organisations to whom money is owed at the end of the financial year.

CURRENT ASSETS AND LIABILITIES: Currents assets are items that can be readily converted into cash. Current liabilities are items that are due immediately or in the short term.

CURRENT SERVICE COSTS (PENSIONS): The increase in the present value of a defined benefit scheme's liabilities expected to arise from the employee's service in the current period.

CURTAILMENT: For a defined benefit scheme, an event that reduces the expected years of future service of present employees or reduces for a number of employees the accrual of defined benefits for some or all of their future service.

DEBTORS: Individuals or organisations from whom money is owed at the end of the financial year.

DEFERRED LIABILITIES: Liabilities which, by arrangement, are payable beyond the next year, at some point in the future or paid off by an annual sum over a period of time.

DEFERRED PENSIONS: Individuals who have ceased to be active members but are entitled to benefits payable at a later date.

DEFINED BENEFIT SCHEME: A pension scheme which defines the benefits independently of the contributions payable and the benefits are not directly related to the investments of the scheme.

DEPRECIATION: An annual charge to reflect the extent to which an asset has been worn out or consumed during the financial year.

DIRECT REVENUE FINANCING: Resources provided from the revenue budget to finance the cost of capital projects.

DISCRETIONARY BENEFITS: Retirement benefits which the employer has no legal, contractual or constructive obligation to award and which are awarded under discretionary powers.

EARMARKED RESERVES: These reserves represent monies set aside that can only be used for a specific purpose.

EXPECTED RATE OF RETURN ON PENSION ASSETS: For a funded defined benefit scheme, the average rate of return, including both income and changes in fair value but net of scheme expenses, expected over the remaining life of the related obligation on the actual assets held by the scheme.

EXTRAORDINARY ITEMS: Material items, possessing a high degree of abnormality, which derive from events or transactions that fall outside ordinary activities and are not expected to recur.

FINANCE AND OPERATING LEASE: A Finance lease transfers all of the risks and rewards of ownership of a fixed asset to the lessee. If these leases are used, the assets acquired have to be included within the fixed assets in the balance sheet at the market value of the asset involved. With an operating lease the ownership of the asset remains with the leasing company and an annual rent is charged to the relevant service revenue account.

FINANCIAL REGULATIONS: A written code of procedures approved by the Police and Crime Commissioner, intended to provide a framework for proper financial management.

FIXED ASSETS: Tangible assets that yield benefits for a period of more than one year.

FORMULA SPENDING SHARE (FSS): An assessment by Central Government of how much a Police and Crime Commissioner needs to spend to provide a common level of service, having regard to their individual circumstances. It is used to distribute Revenue Support Grant and Police Grant.

GAD: The Government Actuaries Department. They provide estimates of the liabilities of the Police Pension Scheme.

GOING CONCERN: The concept that an organisation will remain in operational existence for the foreseeable future, in particular that the revenue accounts and balance sheet assume no intention to curtail significantly the scale of operations.

GOVERNMENT GRANTS: Assistance by government and inter-government agencies and similar bodies, whether local, national or international, in the form of cash or transfers of assets to an authority in return for past or future compliance with certain conditions relating to the activities of the authority.

IMPAIRMENT: A reduction in the value of an asset from the balance sheet value occurring as a result of a change in the condition and consumption of the asset or as a result of market conditions.

INCOME AND EXPENDITURE ACCOUNT: This summarises the resources generated and consumed for the year and shows how the costs have been financed.

INTEREST INCOME: The money earned from the investment of surplus cash.

INTEREST COSTS (PENSIONS): For a defined benefit scheme, the expected increase during the period in the present value of the scheme liabilities because the benefits are one period closer to settlement.

INTERNATIONAL FINANCIAL REPORTING STANDARDS (IFRS): Standards and Interpretations adopted by the International Accounting Standards Board (IASB). They comprise:

- (a) International Financial Reporting Standards;
- (b) International Accounting Standards; and
- (c) Interpretations developed by the International Financial Reporting Interpretations Committee (IFRIC) or the former Standing Interpretations Committee (SIC).

INVESTMENTS (PENSION FUND): The investments of a Pension Fund will be accounted for in the statements of that Fund. However, sponsoring bodies are also required to disclose, as part of disclosures relating to retirement benefits, the attributable share of pension scheme assets associated with their underlying obligations.

MINIMUM REVENUE PROVISION (MRP): The statutory minimum amount which a Police and Crime Commissioner is required to set aside on an annual basis as a provision to redeem debt.

NET BOOK VALUE: The amount at which fixed assets are included in the balance sheet, i.e. their historical cost or current value less the cumulative amounts provided for depreciation.

NET CURRENT REPLACEMENT COST: The cost of replacing or recreating the particular asset in its existing condition and in its existing use, i.e. the cost of its replacement or of the nearest equivalent asset, adjusted to reflect the current condition of the existing asset.

NATIONAL NON-DOMESTIC RATES (NNDR): The business rate in the pound is the same for all non-domestic ratepayers and is set annually by the government. Income from business rates goes into a central government pool that is then distributed according to resident population.

NON-OPERATIONAL ASSETS: Non-operational assets are fixed assets held but not directly occupied or used in the delivery of services. They include surplus properties awaiting disposal and assets that are under construction.

OPERATIONAL ASSETS: Fixed assets held and occupied, used or consumed in the direct delivery of those services for which they have either a statutory or discretionary responsibility.

OUTTURN: The actual amount spent in the financial year.

PAST SERVICE COST: For a defined benefit scheme, the increase in the present value of the scheme liabilities related to employee service in prior periods arising in the current period as a result of the introduction of, or improvement to, retirement benefits.

PAYMENTS IN ADVANCE: These represent payments prior to 31 March for supplies and services received by the Group after 1 April.

PENSION FUND: A fund which makes pension payments on retirement of its participants.

POLICE GRANT: A grant paid by the government to Police and Crime Commissioners as a proportion of the Formula Spending Share or FSS.

PRECEPT: The income which the Police and Crime Commissioner requires the District Council to raise from Council Tax on behalf of the Police and Crime Commissioner.

PROJECTED UNIT METHOD: An accrued benefits valuation method in which the scheme liabilities make allowances for projected earnings. The scheme liabilities at the valuation date relate to:

- the benefits for pensioners and deferred pensioners, and their dependents, allowing where appropriate for future increases;
- the accrued benefits for members in service at the valuation date.

PROVISION: An amount set aside to provide for a liability that is likely to be incurred but the exact amount and the date on which it will arise are uncertain.

PUBLIC WORKS LOAN BOARD (PWLB): A government agency which provides longer-term loans to local authorities at interest rates only slightly higher than those at which the government itself can borrow.

RECEIPTS IN ADVANCE: These represent income received prior to 31 March for supplies and services provided by the Group after 1 April.

RESERVES: Monies set aside that do not fall within the definition of provisions.

RETIREMENT BENEFITS: All forms of consideration given by an employer in exchange for services rendered by employees that are payable after the completion of employment.

REVENUE CONTRIBUTIONS TO CAPITAL: Contribution from the Comprehensive Income and Expenditure Statement to finance capital expenditure and thus reduce the requirement to borrow.

REVENUE SUPPORT GRANT (RSG): General government grant support towards expenditure.

REVALUATION RESERVE: This account represents the difference between the current valuation of fixed assets and the historic costs of those assets. This Account came into effect 1 April 2007.

SCHEME LIABILITIES: The liabilities of a defined benefit scheme for outgoings due after the valuation date. Scheme liabilities measured using the projected unit method reflect the benefits that the employee is committed to provide for service up to the valuation date.

SERVICE REPORTING CODE OF PRACTICE FOR LOCAL AUTHORITIES (SeRCOP): A CIPFA guide to accounting for best value which provides a consistent and comparable calculation of the cost of services.

SETTLEMENT: An irrevocable action that relieves the employer (or the defined benefit scheme) of the primary responsibility for a pension obligation and eliminates significant risks relating to the obligations and the assets used to effect the settlement.

SPONSORSHIP: The voluntary provision of non-public funds, services, equipment or other resources that enable the enhancement or extension the normal service provided.

STATEMENT OF ACCOUNTING POLICIES: This explains the basis of the figures in the accounts. The accounts can only be properly appreciated if the policies that have been followed in dealing with material items are explained. Changes in policies from previous years have been clearly shown.

STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS: This explains the responsibilities of both the Chief Constable and Chief Constable's Chief Finance Officer in respect of the Statement of Accounts.

STATEMENTS OF STANDARD ACCOUNTING PRACTICE (SSAP): These standards were adopted by the Accounting Standards Board (ASB) from its predecessor, the Accounting Standards Committee (ASC), and regulate the preparation and presentation of financial statements. Any new Standards are now referred to as Financial Reporting Standards (FRS). The CIPFA Code of Practice on Local Authority Accounting 2007 requires compliance to these Standards or disclosures in the notes if there are any material departures from those Standards.

TRANSFER VALUES: Payment made by one pension scheme to another in respect of accrued pension rights when a member of a scheme changes pensionable employment.

TREASURY MANAGEMENT POLICY (TMP): This is a policy adopted to manage investments, cash flows, and banking transactions. It governs the control of risks associated with these activities and the pursuit of optimum investment return balanced with security of investment.

WORK IN PROGRESS: The cost of work done on an uncompleted project at the balance sheet date.

## **ACRONYMS**

ACC Assistant Chief Constable

ACPO Association of Chief Police Officers
AGS Annual Governance Statement

APACE Association of Policing and Crime Chief Executives

APCC Association of Police and Crime Commissioners

ASC Accounting Standards Committee

CC Chief Constable

CCNY Chief Constable of North Yorkshire Police

CEO Chief Executive Officer
CFO Chief Financial Officer

CFR Capital Financing Requirement

CIES Comprehensive Income and Expenditure Statement
CIPFA Chartered Institute of Public Finance and Accountancy

DCC Deputy Chief Constable

FRS Financial Reporting Standards
FSS Formula Spending Share
FTE Full Time Equivalent

GAD Government Actuary's Department

HM Her Majesty

HMRC Her Majesty's Revenue and Customs

HO Home Office

HPCC Police and Crime Commissioner for Humberside

IAS International Accounting Standards

IFRIC International Financial Reporting Interpretations Committee

IFRS International Financial Reporting Standards

IS Information Systems

ISD Information Services Department

IT Information Technology

JANE Joint Arrangement Not an Entity
JPAC Joint Police Authorities Committee

LASAAC Local Authority (Scotland) Accounts Advisory Committee

LCJB Local Criminal Justice Board

LGPS Local Government Pension Scheme

MRP Minimum Revenue Provision
MTFP Medium Term Financial Plan
NHS National Health Service
NYP North Yorkshire Police

NYPA North Yorkshire Police Authority

NYPCC Police and Crime Commissioner for North Yorkshire

PCC Police and Crime Commissioner
PCSO Police Community Support Officer

PFI Private Finance Initiative

PPE Property, Plant and Equipment
PWLB Public Works Loan Board

RICS Royal Institution of Chartered Surveyors SeRCOP Service Reporting Code of Practice

## The Chief Constable of North Yorkshire | Glossary 2017-18

SORP Statement of Recommended Practice

SSAP Statements of Standard Accounting Practices

SYPCC Police and Crime Commissioner for South Yorkshire

TMP Treasury Management Practices

VAT Value Added Tax

WYPA West Yorkshire Police Authority

WYPCC Police and Crime Commissioner for West Yorkshire